

1 **Enhancing Municipal Water System Planning and**
2 **Operations Through Climate-Sensitive Demand**
3 **Estimates**

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Abstract

High seasonality and interannual climate patterns drive the western U.S.'s water supply and demand variability. While the mean and variance of supply and demand drivers are changing with climate and urbanization, the metrics of reliability, resilience, and vulnerability (RRV) that guide urban water systems (UWS) seasonal management and operations tend to be built on assumptions of stationarity. In this research, we use documented performance of a real-world UWS as a testbed to investigate how RRV metrics – and therefore UWS planning and operations guidance – change in response to demands modeled with and without assumptions of stationarity during dry, average, and wet hydroclimate conditions. The results indicate an assumption of stationary demands leads to large differences between simulated and observed RRV metrics for all supply scenarios, and especially in supply-limiting conditions when the peak severity is 129% from the observed. The management implications of relying on stationary demands are severe: if seasonal operational decisions were made on these model results, managers might over-estimate seasonal out-of-district water requests by 50%. In contrast, when using non-stationary demands, one can expect system performance error reduction between 30% to 60% for average and dry climate conditions, respectively, and accurate RRV metrics. Our results further indicate that this UWS is more sensitive to percent changes in per-capita demand relative to percent changes in supply, but because the supply variability is so much greater (158% vs. demand range of 28%), we suggest further work to examine the combined (and coupled) influence of both factors in overall system performance.

Key Points:

- Machine learning water demand model driven by hydroclimate phenomena reduce overall error in seasonal water system assessment.
- Water demand uncertainty characterization enhances water system decision making confidence during supply limiting conditions.
- Water systems can exhibit significant performance sensitivity to seasonal demand projection accuracy.

1 Introduction

Climatic drivers of water supply and demand determine a snowpack-dominated municipal water system's ability to deliver clean and reliable water supplies; current climatic trends are negatively impacting supply in the western U.S. For example, in northern Utah, a seasonally disproportionate amount of precipitation occurs in the winter (over 70% on average), with projections estimating up to a 10% decrease by mid-century (Khatri & Strong, 2020). In the same region, complex Great Basin topography and larger global climate oscillations cause additional interannual climate variability, for instance, annual snow-water equivalent (SWE) accumulations with standard deviations of approximately 200 mm/yr (S.-Y. Wang et al., 2010; Smith et al., 2015). Both the high seasonality and the strong interannual climate variability influence the hydrologic system in myriad ways, including: snowpack accumulation, melt rate, spring runoff timing, and overall annual runoff volume. All of these factors impact the volume and timing of surface water available for domestic uses (Schewe et al., 2014; Scalzitti et al., 2016; Brooks et al., 2021). Looking to the future, climate change in the western US exhibits non-stationary characteristics with respect to historical records – with earlier spring snowmelt runoff and late season low-flow volumes (Muir et al., 2018).

Compounding surface water supply conditions require novel approaches when evaluating reliability, resilience, and vulnerability (RRV) metrics for urban water systems (UWS) (Goharian & Burian, 2018; Makropoulos et al., 2018; Nikolopoulos et

65 al., 2019). A comprehensive UWS RRV analysis integrates streamflow forecasts, reser-
66 voir storage, demand projections, and other system performance drivers (i.e. ground-
67 water withdrawal) into a systems framework (Goharian et al., 2016, 2017). This method-
68 ology is routinely supply-centric, characterizing system performance and operational
69 decisions in response to the timing and duration of surface water peak runoff and low-
70 flows (Finnessey et al., 2016). When anticipating hydrological drought, management
71 searches for ways to extend supplies. This includes groundwater extraction, acquisi-
72 tion of out-of-district water, and the use of reservoir storage to supplement reduced
73 surface water availability and manage system RRV (Wei & Gnauck, 2007; Finnessey
74 et al., 2016). While supply availability is a critical determinant of system performance,
75 such analyses often only recognize part of the system variability, leaving demand as
76 a static, per-capita estimate independent of climate drivers. (Milly et al., 2008; Donkor
77 et al., 2014; Zhao et al., 2018).

78 Because existing industry methods relying on historical mean per-capita demands
79 do not capture the observed variability or external influences on water demand, sys-
80 tem performance forecasts informing strategic and operational decisions likewise ig-
81 nore that variability (Billings & Jones, 2011). For clarity in our discussion, we refer
82 to variability as the fluctuation due to the random or chaotic behavior of the climate
83 around a given mean or central tendency across seasons or in general through time
84 (Grayman, 2005; Vose, 2008). Stationarity and non-stationarity refer to the stasis or
85 trending drift, respectively, of that central tendency across many cycles of variation
86 (Koutsoyiannis, 2006; Westra et al., 2014). As we discuss demand variability and non-
87 stationarity in UWS RRV assessments, we note here that for our purposes, these may
88 be referred to either interchangeably or always together. Noting these definitions, Johnson
89 et al. (2022) found traditional per-capita demand forecasting methods, with embed-
90 ded assumptions of stationarity and no variability from the historical mean, exhibit
91 a significant increase in error and in comparison to machine learning (ML) models in-
92 tegrating driver-demand dynamics (e.g., air temperature, snowpack, surface water avail-
93 ability, precipitation, population density). Johnson et al. (2022) further demonstrate
94 that such industry-standard static demand forecasting methods can overestimate mu-
95 nicipal monthly water use by 90% and seasonal water use by 40% during hydrologi-
96 cal drought. As a result of the demand forecasting error, downstream decision mak-
97 ing process are confounded (Brown et al., 2012).

98 The recognition of non-stationarity within the UWS supply and demand drivers
99 can lead to more comprehensive water resources planning and management analyses.
100 Zhao et al. (2018) applied stochastic population projections, downscaled climate model
101 supply outputs (Taylor et al., 2012), and spatially distributed hydrology to investi-
102 gate water system resilience to long-term non-stationary total demand and supply pro-
103 cesses. While the results indicate that future climate conditions impose greater un-
104 certainty than urbanization-driven demand dynamics, per-capita demand estimates
105 in their study retained assumptions of stationarity and were disconnected from ex-
106 ogenous drivers. In a set of drought scenario simulations to prepare a municipality
107 for an anticipated drought in Northern Utah, Johnson et al. (2021) found that mod-
108 eling demand responses to exogenous influences, rather than unchanging industry meth-
109 ods, can result in a 42% reduction in system vulnerability. In a separate but similar
110 study, K. Wang and Davies (2018) used Calgary, Alberta's demand dynamics driven
111 by exogenous influences to inform long-term water resource planning and management
112 to potentially large changes to both seasonal and non-seasonal water system perfor-
113 mance, identifying a need to enhance historical water management policies with new
114 policies such as xeriscaping and greywater reuse to achieve water management goals.
115 These studies demonstrate both random variation and climactic mean shifts impacts
116 on water system performance; yet additional work is required to specifically separate
117 the value of modeling variability and stationarity as independent influences on effec-
118 tiveness of UWS RRV analysis. Specifically, the operational decision-making compo-

119 nents driven by water system response to seasonal hydroclimate phenomena, exhibit-
 120 ing characteristics of non-stationarity, influences on supply and demand. Addressing
 121 this need, the current research adds a quantitative benchmark for the degree of im-
 122 provement that may be expected from consideration of demand variability and non-
 123 stationarity in UWS performance planning.

124 As climate change progresses, urbanization continues, and new resource devel-
 125 opment becomes impractical, water resource planning and management must advance
 126 to maintain reliable UWS operations. This includes the compounding influences of
 127 non-stationarity within supply and demand processes that have the potential to in-
 128 troduce large model errors and increase system performance uncertainties, having far
 129 reaching effects that can misinform critical operational decisions. The non-stationarities
 130 we refer to are trends and/or a new normal of demands exceeding the bounds of his-
 131 torical observations in response to changes in land cover (development) and climate
 132 patterns (precipitation and temperature deviations in response to climate change).
 133 The principle uncertainties include *a priori* estimates of the difference between fore-
 134 casted demand with respect to dynamic supply input, and observations. A related met-
 135 ric, error, refers to the *a posteriori* difference between the model and reality. Simul-
 136 taneous non-stationarity within both supply and demand processes confounds the *a*
 137 *priori* estimation of RRV metrics, particularly the key metric of difference between
 138 forecast demand and supply. To address the gap of few studies recognizing variable
 139 and non-stationary demand processes in UWS assessments, this research examines
 140 the following questions:

- 141 • What level of error reduction in predicted UWS performance assessment may
 142 be achieved by using externally influenced seasonal demand forecasting instead
 143 of traditional stationary demand forecasting methods during episodes of aver-
 144 age to extreme hydroclimate conditions?
- 145 • What additional information in terms of uncertainty quantification can seasonal
 146 demand forecasting provide for UWS performance forecasts?
- 147 • To which source of variability do UWS RRV metrics exhibit greater sensitiv-
 148 ity: supply or demand?

149 This study addresses these questions by adopting a systems modeling framework to
 150 replicate the Salt Lake City, Utah UWS. We use the modeled UWS to investigate changes
 151 in RRV metrics in response to historical dry, average, and wet hydroclimate condi-
 152 tions and demand forecasts with and without embedded stationarity assumptions. By
 153 characterizing the impacts of variable and non-stationary climate on demand forecast-
 154 ing applied to UWS assessment, this research has the potential to advance the state
 155 of the practice towards the integration of non-stationary demand processes to enhance
 156 water resource planning and management.

157 2 Methods

158 This research considers the Salt Lake City Department of Public Utilities (SLCDPU)
 159 as a generalizable snowpack driven UWS. To represent supply inputs, we use dry, av-
 160 erage, and wet hydroclimate conditions and the respective influence on surface water
 161 availability and demand to form the foundation of the RRV analysis. To forecast wa-
 162 ter demands, we use two methods; 1) an industry-standard static monthly per-capita
 163 methods based on the historical mean and 2) a dynamic forcing with exogenous hy-
 164 droclimate and other variable inputs through the Climate Supply Development Wa-
 165 ter Demand Model (CSD-WDM) as demonstrated in Johnson et al. (2022). These sup-
 166 ply and demand inputs drive the Salt Lake City Water Systems Model (SLC-WSM)
 167 to determine the volume, timing, and duration of out-of-district water requests, the

168 indicator to gauge UWS RRV. The following subsections describe the study area, sce-
169 narios, water demand model, water systems model, and RRV methods.

170 **2.1 Study Area**

171 Dependence on winter snowpack, characteristics of high seasonality and inter-
172 annual climate variability, and extensive data archives all make the SLCDPU a use-
173 ful and generalizable mountainous western study area (Collins & Associates, 2019).
174 This municipal water district currently serves approximately 350,000 people within
175 the northern Utah's Salt Lake Valley, see Figure 1. The region's cold semi-arid (BSk)
176 to cold desert climate (BWk) has four distinct seasons that influence water demands
177 (Peel et al., 2007). Increases in temperature during spring and the quantity of pre-
178 cipitation strongly influence the beginning of the growing season; a hot, dry summer
179 with temperatures exceeding 35.0 °C drives high evapotranspiration leading to high
180 outdoor water use; and decreasing fall temperatures coupled with the return of pre-
181 cipitation end the growing season and the strong hydroclimate connection to outdoor
182 municipal water use. From April to October, outdoor water use for landscaping irri-
183 gation can exceed 1000 mm per person, contributing to Utah being routinely ranked
184 as the 2nd or 3rd highest per-capita water use state in the country (UDNR, 2010, 2014).

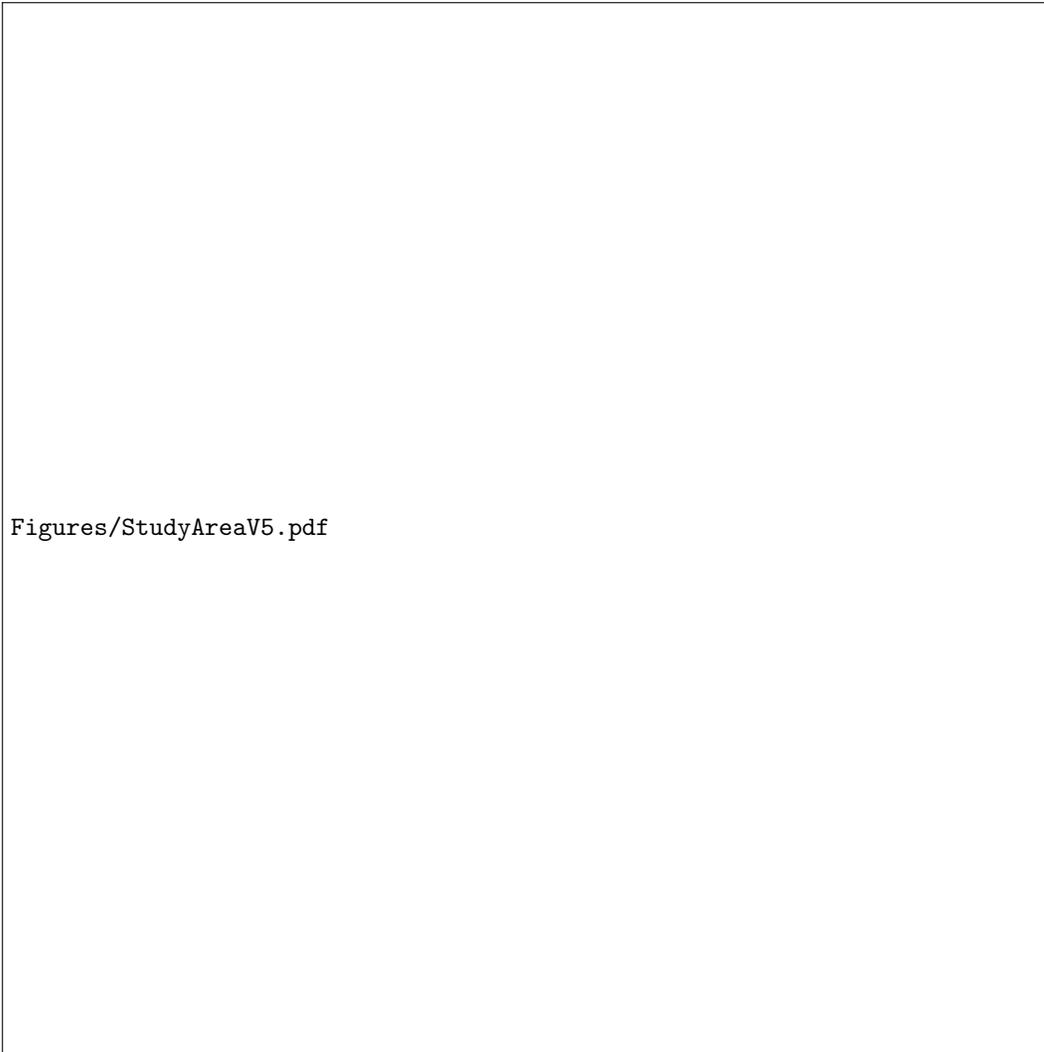


Figure 1. Salt Lake City, Utah, depends on winter snowpack in adjacent Wasatch mountains to supply its four major surface water supplies, to fill the Dell reservoir storage system, and to replenish valley groundwater aquifers (Johnson et al., 2021)

185 The utility reports its monthly water treatment facility releases (in acre-feet)
 186 into the distribution system, including leakage and unaccounted system losses, to the
 187 Utah Division of Water Rights with near-continuous records since 1980 (UDWR, 2021).
 188 These data include residential, institutional, and commercial sectors covering the to-
 189 tal volume of treated water delivered to the service area. From these records, monthly
 190 water use indicates significant year-to-year variability, with a minimum of 428 liters
 191 per-capita day (*lpcd*) in April, 2017; a maximum approximately six times greater of
 192 2,635 *lpcd* in July, 1991; and an overall standard deviation of $\sigma = 13.0 \times 10^6 \text{ m}^3$ or +/-
 193 25% of the historical mean as illustrated in Table 1. Further demonstrating demand
 194 variability, monthly water use can vary by +/-45% of the respective months histori-
 195 cal mean.

Table 1. The SLCDPU per-capita water use exhibits high April to October water use seasonality, with high variability observed from year-to-year.

Month	Minimum	Mean	Maximum	σ
Apr*	428	719	1,011	140
May*	609	1,105	522	246
Jun*	1,090	1,722	2,180	280
Jul*	1,465	2,074	2,635	276
Aug*	1,279	1,931	2,392	280
Sep*	1,030	1,442	1,839	208
Oct*	598	874	1,226	159
Season*	1,060	1,408	1,685	174
Season**	79.1	105.1	125.7	13.0

*units in lpcd

**units in m^3 ($\times 10^6$)

196 To meet these demands, the SLCDPU uses surface water, groundwater, and out-
 197 of-district water contracts. Surface water sources include City Creek (CC), Parley’s
 198 Creek (PC), Big Cottonwood Creek (BCC), and Little Cottonwood Creek (LCC) that
 199 flow west from the adjacent Wasatch Mountains to on average supply 60% of the mun-
 200 icipality’s water. Sustainable groundwater withdrawal is up to $22.2 \times 10^6 \text{ m}^3$ per year
 201 via 27 deep groundwater wells. Extraction from these wells tends to occur in sum-
 202 mer months when surface water supplies cannot satisfy high outdoor water use. Dur-
 203 ing periods of high water use and low surface water supplies, contracts with the Cen-
 204 tral Utah Project (CUP) permit SLCDPU to withdrawal up to $61.0 \times 10^6 \text{ m}^3$ per year
 205 from the Deer Creek reservoir.

206 2.2 Simulation Scenarios

207 Annual hydroclimate variability is high in the Intermountain West, and to ex-
 208 amine UWS response to extremes and averages, this study selects water years (October—
 209 September) that correlate with hydrological drought, average, and above average sur-
 210 face water supply conditions. These supply conditions demonstrate a direct connec-
 211 tion to annual snowpack, the driving force behind groundwater recharge, peak runoff
 212 timing and volume, and annual water yield (Brooks et al., 2021). Connecting hydro-
 213 climate to UWS operations, we leverage the long-term snowfall record (1945-present)
 214 provided by the Alta Guard station at the headwaters of LCC (as a proxy for the re-
 215 gion) and the percent of normal snowpack metric employed by the Natural Resources
 216 Conservation Service (NRCS) to identify the most recent dry (2015), average (2017),
 217 and wet (2008) hydroclimate years (NOAA, 2021). A Log-Pearson Type III analysis
 218 from these scenarios indicates the dry year demonstrates an exceedance probability
 219 greater than 200 years, and the wet year an exceedance probability of 50 years. The
 220 daily streamflow at the canyon mouths from these scenarios form the surface water
 221 supply inputs, as this is where in stream diversions supply water to treatment facili-
 222 ties.

The two water demand forecasting methods focus on April to October outdoor water use, featuring unchanging traditional industry methods embedded in stationarity and dynamic demands from the CSD-WDM algorithm capturing climate variabilities and non-stationarities. This research focuses on outdoor demand variability as indoor demands remain relatively consistent throughout the year, a function of show-

ers, dishwashing, laundry, bathroom usage, etc., that do not substantially vary intra or interannually compared to outdoor use. In response to these observations, the indoor demands remain fixed throughout the simulation at the historical mean of 500 *lpcd*. For the industry methods, outdoor demands are climate independent and a function of each month’s historical mean (Billings & Jones, 2011). Equation 1 displays the formula to calculate each month’s demand

$$\overline{lpcd}_m = \frac{\sum_{i=1}^{30} lpcd_{m,i}}{30 \text{ yrs}} \quad (1)$$

223 where m is the month of interest and i represents a year in the training data. For the
 224 non-stationary dynamic demands, each scenario’s hydroclimate and service area condi-
 225 tions are input into the CSD-WDM to estimate monthly mean per-capita demands.
 226 The Dynamic Water Demand Modeling section explains the inputs, architecture, and
 227 prediction error of this model. The observed per-capita demands that align with each
 228 hydroclimate scenario establish a baseline to investigate RRV errors and sensitivity
 229 to demands modeled with and without stationarity.

230 All monthly mean demand values require downscaling to match the SLC-WSM’s
 231 daily time step. To downscale the demand data, this research develops an iterative
 232 python-based cubic spline interpolation program to create a continuous daily resolu-
 233 tion demand time series. This approach reduces the residual difference between each
 234 month’s mean value from interpolated daily demands and the original monthly-scale
 235 mean demand. This results in each month’s mean daily demands equaling the observed
 236 or predicted mean monthly per-capita demand (*lpcd*) value.

237 **2.3 Dynamic Water Demand Modeling**

238 The CSD-WDM is a python-based (v3.8.5) ML optimization algorithm taking
 239 in exogenous service area variables to predict a municipality’s mean monthly per-capita
 240 produced water demand (Johnson et al., 2022). These features include air tempera-
 241 ture and precipitation data, conservation goals, surface water supplies, supply source
 242 snowfall, and service area (population, land-use, density) dynamics further discussed
 243 in the supplementary materials. The model uses a hierarchical framework, where each
 244 outdoor irrigation month (e.g., April to October) has a unique set of variable inputs
 245 to drive an OLS regression model built in the Statsmodels v0.13.0 package. During
 246 model calibration, the model evaluates feature correlation with the per-capita water
 247 use (*lpcd*), checks for feature colinearity, removes the lesser demand correlated colin-
 248 ear feature, and performs recursive feature elimination to identify key demand drivers
 249 to minimize model forecasting error. Related to error, the CSD-WDM communicates
 250 internal modeling error through the Statsmodels v0.13.1 python package by calculat-
 251 ing the amount of variation in each demand driver coefficient and the corresponding
 252 standard error at a 95% confidence interval within the training data (Davidson et al.,
 253 2004; Seabold & Perktold, 2010; Montgomery et al., 2021; Johnson et al., 2022). To-
 254 gether, the framework enhances model interpretability, communicating both driver-
 255 demand interaction coefficients and corresponding internal model uncertainty in pre-
 256 dictions. This research uses thirty years of data between 1980-2017 to calibrate the
 257 CSD-WDM, and three years (e.g., 2015 (dry), 2017 (average), and 2008 (wet)) to form
 258 the validation scenarios. The calibration data omits the validation scenarios, which
 259 test model prediction for the case of hydroclimate conditions exceeding the bounds
 260 of stationarity (dry, wet). Model performance on the validation data is as follows; R^2
 261 = 0.98, mean absolute error = 62.8 *lpcd*, and mean absolute percent error = 8.4%.

262 **2.4 Water Systems Model**

263 The SLC-WSM was designed to support SLCDPU decision-making regarding
 264 internal and external factors impacting reservoir performance (Goharian et al., 2016;

265 Goharian & Burian, 2018). The model operates within the GoldSim software envi-
 266 ronment, coupling submodels and linear programming to replicate the utility’s inter-
 267 connections between different water system components at a daily time step, includ-
 268 ing reservoir operations, water transfer infrastructure, water treatment systems, wells,
 269 withdrawal limitations, and more (Goldsim, 2013).

270 Water demand initiates the system operations. This includes six subregions (north,
 271 central, and southern Salt Lake City, Millcreek, Cottonwood Heights, and Holladay)
 272 indoor and outdoor per-capita demands (*lpcd*) and populations to determine daily de-
 273 mand requests (m^3/day). Each subregion uses the same daily per-capita demands,
 274 only varying depending on the demand scenario (stationary traditional, non-stationary
 275 CSD-WDM, or observed).

276 An essential component of SLC-WSM architecture is source selection and pri-
 277 oritization. Each subregion has a unique set of sources as a result of SLCDPU’s gravity-
 278 centric distribution system. For example, the northern Salt Lake region has access
 279 to all sources due to its geographic location having the lowest elevation. Cottonwood
 280 Heights has the highest elevation and only access to LCC and BCC surface water sup-
 281 plies, a select number of wells, and selected out-of-district water. A critical aspect of
 282 system operations is source prioritization, which is as follows: surface water sources
 283 (CC, PC, LCC, and BCC), groundwater, and then out-of-district Deer Creek reser-
 284 voir water. If surface water supplies cannot satisfy demands, then groundwater with-
 285 drawal initiates. If surface water supplies and groundwater withdrawal (e.g., limited
 286 by the number of wells, extraction rates, and annual withdrawal limitations) cannot
 287 satisfy demands, then out-of-district water is requested. This order of prioritization
 288 minimizes costs attributed to pumping, treatment, and transfers.

289 2.5 System Performance Assessment

This system performance assessment determines municipal water system per-
 formance by using the simulation time series of a specific parameter or indicator to
 represent the system’s status (e.g., out-of-district supply requests)

$$X_t; \quad t = 1, 2, \dots, T \quad (2)$$

where X_t is the system performance at timestep t ; and T is the time period of the
 analysis (e.g., 213 days from April 1st to October 30th). Using this indicator, the cal-
 culation of the system performance index (*SPI*) is

$$SPI = f(X_t); \quad t = 1, 2, \dots, T \quad (3)$$

290 Equation 3 forms the foundation of the system performance assessment and we use
 291 daily and monthly temporal resolutions (t) for evaluation. This analysis investigates
 292 both temporal resolutions to examine the peak intensities and timing (daily), along
 293 with the larger system informing water volumes (monthly). Integrating both tempo-
 294 ral scales supports a comprehensive seasonal water systems assessment.

The *SPI* can be made more meaningful by connecting the index with an indi-
 cator state or threshold at each time step ($t(Z_t)$). This establishes a measure of com-
 parison to define and differentiate satisfactory (S) and unsatisfactory (U) system states.
 By integrating these measures, the calculation of the *SPI* is

$$SPI = f(Z_t) \quad t = 1, 2, \dots, T \quad \text{and} \quad \begin{cases} Z_t = 1 & X_t \in S \\ Z_t = 0 & X_t \in U \end{cases} \quad (4)$$

295 For this assessment, the *SPI* calculation uses the volume of out-of-district Deer Creek
 296 reservoir water (X_t) above the simulated historical mean amount (Z_t). Water from

297 this source comes at an increased operational cost, supporting its usage as an indica-
 298 tor to investigate UWS performance. The historical mean Deer Creek use is a func-
 299 tion of the observed water demand, supply, and systems operations at a daily time
 300 step using simulations spanning from 2000-2020. Thus, this threshold defines unsat-
 301 isfactory (e.g., >historical mean) and satisfactory (e.g., <historical mean) Deer Creek
 302 reservoir requests.

Using the Deer Creek *SPI*, this study modifies the RRV metrics originally pre-
 sented in Goharian and Burian (2018). The reliability metric describes the relative
 frequency of the system operating in a satisfactory state compared to the total sim-
 ulation length.

$$\alpha = \frac{\sum_{t=1}^T Z_t}{T} = 1 - \left(\frac{n_f}{T}\right) \quad (5)$$

303 where α is the reliability estimate, and n_f is the number of unsatisfactory days out
 304 of the period of interest (T). The calculation of reliability is at a respective tempo-
 305 ral resolution for each simulation. Values closer to 1 indicate high levels of reliability,
 306 and values close to 0 indicate low levels.

Resilience measures the average speed that the system can rebound from an un-
 satisfactory to a satisfactory state

$$W_t = \begin{cases} 1 & \text{if } X_t \in U \text{ and } X_{t+1} \in S \\ 0, & \text{otherwise} \end{cases} \quad (6)$$

where W_t is an indicator capturing the transition from unsatisfactory to satisfactory
 states. Using this indicator, the calculation of resilience (RS) is

$$RS = \frac{\sum_{t=1}^T W_t}{T - \sum_{t=1}^T Z_t} \quad (7)$$

307 Using this formula, resilience accounts for the number of rebounds (e.g., transition
 308 from unsatisfactory to satisfactory states) as a percentage of the total number of un-
 309 satisfactory states. From this metric, the inverse of resilience ($1/RS$) is the duration
 310 that the system remains in an unsatisfactory state and is the preference for express-
 311 ing resilience in a water system (Asefa et al., 2014).

Since reliability and resilience cannot fully describe UWS behavior, this research
 uses vulnerability to capture the severity of unsatisfactory conditions and correspond-
 ing system response at both a daily and monthly resolution. Using this framework,
 exposure and severity further define vulnerability

$$\text{Vulnerability} = f(\text{exposure, severity}) \quad (8)$$

Exposure is the occurrence of unsatisfactory conditions in Deer Creek reservoir wa-
 ter use because of limited surface water supplies from the respective hydroclimate sce-
 nario.

$$WRI_S = 1 - \frac{WR_S}{WR_H} \quad (9)$$

312 where the out-of-district Deer Creek water requests index to snowpack (WRI_S) is the
 313 ratio of water requests due to snowpack (WR_S) and historical water requests (WR_H).
 314 The WRI_S varies from 0 to 1, with values closer to 1 representing increased vulner-
 315 ability and 0 displaying no change from historical conditions. We use the 2000-2020
 316 simulation period and a unique WR_S for each hydroclimate and demand scenario to
 317 calculate the WR_H .

Severity characterizes the magnitude of impact that unsatisfactory conditions
 have on the system. The calculation of this metric is as follows

$$S = \sum s_t e_t \quad X_t \in U \quad (10)$$

where s_t quantifies the severity of unsatisfactory conditions at time t , and e_t is the occurrence probability of X_t (in the form of s_t), as the most severe result from a set of unsatisfactory states. Using both exposure and severity, this study calculates average system vulnerability by

$$\text{Vulnerability} = WRI_S \beta_{WR} + S \beta_S \quad (11)$$

318 where the application of β_{WR} and β_S weights is because of each variable's different
 319 degree of *subjective* importance. Goharian et al. (2016) analyzed the perceived relative
 320 importance of these factors based on judgment, stakeholder surveys, management,
 321 and sensitivity analysis to determine that equal weighting is appropriate for this
 322 system. Thus, we assign equal weights (0.5) to exposure and severity metrics (0-1)
 323 to determine vulnerability.

324 In addition to average system vulnerability, this study calculates peak severity
 325 and reports it at daily and monthly time steps. Rather than taking the average sever-
 326 ity throughout the simulation using Equation 10, the maximum s_t during each simu-
 327 lation determines the peak severity of unsatisfactory conditions.

328 This study uses five categories to illustrate different levels of vulnerability and
 329 peak severity for the daily and monthly time scales. With values ranging from (0,1),
 330 the vulnerability and peak severity analyses leverage the Jenks optimization technique
 331 to identify the natural metric breaks within the historical simulations (2000-2020) (Jenks,
 332 1967). This methodology minimizes each class's average deviation from the class mean
 333 while maximizing each class's deviation from the means of other classes. This creates
 334 five categories ranging from Category 1 (Low) with the lowest vulnerability/peak sever-
 335 ity to Category 5 (Extreme) with the greatest. Category 5's Extreme rating is for sys-
 336 tem performance exceeding the bounds of stationarity, e.g., the historical record. Ta-
 337 ble 2 displays the vulnerability levels and their ranges.

Table 2. Jenk's classification of system vulnerability and maximum severity leverages historical values to determine categorical means and their distributions. A classification of extreme indicates a level unseen in the historical record.

Metric	Scale	Low	Medium	High	Very High	Extreme
Vulnerability	Day	0-0.08	0.08-0.31	0.31-0.46	0.46-0.59	0.59-
	Month	0-0.20	0.20-0.50	0.50-0.75	0.75-1.0	1.0-
Severity	Day	0-0.12	0.12-0.28	0.28-0.46	0.46-0.66	0.66-
	Month	0-0.08	0.08-0.38	0.38-0.67	0.67-1.0	1.0-

338 2.6 Water System Sensitivity

339 The range of daily and monthly RRV metric values form the baseline to inves-
 340 tigate UWS sensitivity to supply and demand inputs. System sensitivity is a func-
 341 tion of the maximum metric difference among each forecast category and the supply
 342 or demand variability ratio.

$$S_m = \frac{m_{max} - m_{min}}{R_y} \quad (12)$$

343 where S is the system sensitivity for metric m , m_{max} is the largest value and m_{min} is
 344 the least, and R_y is the range in the seasonal supply or demand as a ratio of the his-

345 torical average. For example, using Equation 12 to determine the system vulnerabil-
 346 ity sensitivity to supply, within each demand type (observed, stationary traditional,
 347 non-stationary CSD-WDM), we calculate the range in system vulnerability for wet,
 348 average, and dry climate conditions and then divide by the range in streamflow (e.g.,
 349 above average ratio to the historical average (2.11) minus the below average ratio to
 350 the historical average (0.53)). The maximum S_m from observed, stationary traditional,
 351 and non-stationary CSD-WDM demands is the system vulnerability to supply. Ta-
 352 bles ?? and 3 provide the foundation to calculate the RRV metrics' sensitivity to sup-
 353 ply and demand.

354 In addition to these calculations, we present the total volume of out-of-district
 355 water requests in response to percent differences (10%) in average supply and demand.
 356 This supplementary system sensitivity analysis responds to the greater variability in
 357 historical demands than present in the three hydroclimate driven testing scenarios.
 358 We vary the supply by +/-50% of average and demand by +/-40% of average to rep-
 359 resent the observed historical variability. While the range of observed supply exhibits
 360 a range exceeding 150%, the lower bounds are of greater significance water resources
 361 management and we capture the upper bound within the aforementioned wet hydro-
 362 climate scenario.

363 2.7 Model Error and Uncertainty

364 Quantifying internal model error and prediction uncertainty is a critical com-
 365 ponent of operational water resources management as it establishes a foundation for
 366 informed decision making (Brown et al., 2012). In this research, error refers to the *a*
 367 *posteriori* difference between each simulations water system performance (with and
 368 without assumptions of stationarity) to the observed. We calculate total system er-
 369 ror as the percent difference in out-of-district Deer Creek reservoir requests from the
 370 observed for each hydroclimate and demand simulation. This research acknowledges
 371 other sources of error are present (i.e., differences in operations, system interactions,
 372 service and maintenance, etc.), but focus on the modeling errors related to demand
 373 estimation in this analysis.

374 In this research, we define prediction uncertainties as the *a priori* estimates in
 375 the range of predictions. While the stationary/traditional demands do not support
 376 the characterization of prediction uncertainty, the non-stationary CSD-WDM lever-
 377 ages the Statsmodels v0.13.1 python package to calculate the amount of variation in
 378 each demand driver coefficient and the corresponding standard error at a 95% confi-
 379 dence interval (Davidson et al., 2004; Seabold & Perktold, 2010; Montgomery et al.,
 380 2021; Johnson et al., 2022). In addition to the predicted values, this allows for the
 381 estimation of high and low bounds for total municipal demand as a function of inter-
 382 nal demand modeling errors. We determine the range in water system performance
 383 (volume of out-of-district Deer Creek reservoir water requests) uncertainty by run-
 384 ning the low, predicted, and high non-stationary dynamic demand simulations for each
 385 hydroclimate scenario. The range in system performance (in response to demand un-
 386 certainty) characterizes the prediction uncertainty in the RRV analysis. We exhibit
 387 these values for each hydroclimate simulation, with the upper and lower bounds of
 388 the non-stationary dynamic demands complementing the predicted at a 95% confi-
 389 dence interval. This novel approach to water system evaluation enhances system per-
 390 formance prediction confidence—especially compared to the deterministic results pro-
 391 duced using the stationary traditional methods.

392 3 Results

393 The results section first begins by comparing water system performance errors
 394 between the stationary and non-stationary demand estimates with the simulated ob-

served for each hydroclimate scenario. We use the simulated out-of-district Deer Creek reservoir requests to calculate the RRV metrics at both a daily and monthly temporal resolution for all simulations (including the observed) and classify the vulnerability level with the Jenks classification algorithm, establishing a baseline for comparison. In this analysis, we determine stationary and non-stationary demand simulation RRV percent errors from the observed to further exemplify the methodological differences. The second part of this results section investigates water system sensitivity to the variability observed in supply and demand. Using the average hydroclimate condition and non-stationary dynamic demands, 99 simulations varying supply and demand percentages from the mean support the evaluation of water system sensitivity to these drivers.

3.1 Reducing Water System Performance Error and Uncertainty

This research calculates the water system RRV and peak severity for all supply and demand scenarios. These values are in Table 3, with Figure 2 illustrating the percent differences from the observed and the range of uncertainty (CSD-WDM simulations). While all temporal resolutions provide essential water system performance information, the tables and figures presented focus on the monthly resolution for its significance in operational water system performance. We discuss the daily resolution results but include these in the supplementary materials (Table ??). Similarly, we present the all hydroclimate conditions simulation results for the stationary and non-stationary demand estimates in this section, but place the average and wet hydroclimate conditions figures in the supplementary materials (Figures ??-??). Figure 3 and 4 illustrate water system performance during the dry hydroclimate conditions for the stationary and non-stationary demand estimates, respectively. These figures present the range of prediction uncertainty within the CSD-WDM results, a missing component of the stationary traditional demand forecasting method. The final component of this section highlights the categorical and percentage difference from the observed, indicating each forecasts' system performance error and how it varies depending on climate.

There is little difference in daily RRV values among demand models in a high snowfall year (wet). The best measure of system performance differences in this scenario is categorizing vulnerability and peak severity. Classification of both metrics is Low for each demand model, even though there is a large percentage difference in vulnerability (400%). Evaluating the system RRV at the monthly scale indicates a greater difference in reliability (-14%) and vulnerability (250%) from the observed when using stationary traditional demand forecasts. This increase is in response to four days in June with out-of-district requests ranging between 3,300-4,200 m³/d above average and results in one category higher in vulnerability than the observed (Medium vs. Low). By reducing the demand forecasting error (non-stationary CSD-WDM), the wet climate scenario's system performance mirrors the observed RRV. While there is a 50% increase in vulnerability, this value is only 0.02 greater than the observed and remains in the same Jenk's category, a negligible difference. Furthermore, these results indicate high forecasting confidence with small uncertainties. For example, the uncertainty in daily UWS reliability, resilience, and peak severity are 0, and internal model error demonstrates a small range of vulnerability (e.g., 0-0.12) encompassing the observed (0.01).

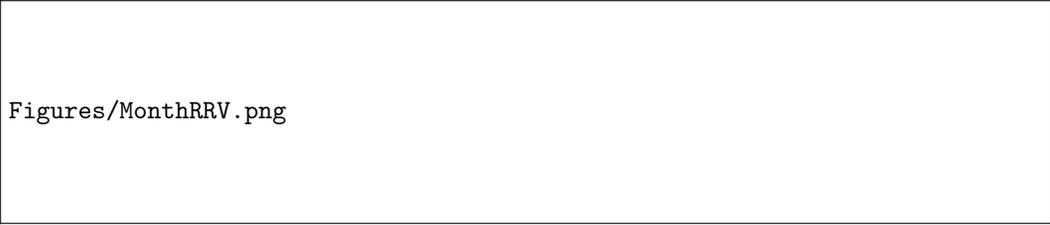
In an average snowpack year, the SLCDPU's RRV exhibits a greater change in performance depending on the demand forecasting error. At a daily resolution, the stationary traditional demand forecast exhibits 22% less reliability and 32%, 26%, 15% greater resilience, vulnerability, and peak severity than the observed, respectively. The classification of vulnerability and peak severity are Very High, one level greater than the observed. By integrating more accurate demand estimates (i.e. non-stationary CSD-

447 WDM), UWS performance reflects the observed conditions for all metrics but resilience,
 448 where the simulations suggest a 44% increase. At a monthly resolution, the impact
 449 of demand forecasting error on system performance becomes more significant. The
 450 stationary traditional demands suggest a 25% reduction in reliability and a 53% and
 451 33% increase in vulnerability and peak severity from the observed. This categorizes
 452 the system as entering the greatest observed vulnerability and peak severity state in
 453 the historical record (Very High), one level greater than the observed. The non-stationary
 454 CSD-WDM simulation closely predicts all RRV metrics in the average climate sce-
 455 nario, with the range prediction uncertainties encompassing the observed system states.

Table 3. By relying on stationary demands, the monthly water system RRV metrics demonstrate the incorrect classification of extreme vulnerability and peak severity (along with no prediction uncertainty characterization) during dry climate conditions which could incorrectly trigger unnecessarily aggressive operational and management actions. By using the non-stationary (CSD-WDM) demand forecast, the predictions exhibit reduced forecast error (value in parenthesis) and characterize the range of uncertainty in response to internal model errors.

Metric	Climate Scenario (snowpack)	Observed Demands	Stationary Demands	Non-Stationary Demands	Non-Stationary Uncertainty (Lo/Hi)
Reliability	Dry	0.29	0.0 (-100%)	0.29 (0%)	0.29
	Average	0.57	0.43 (-25%)	0.57 (0%)	0.43-0.71
	Wet	1.0	0.86 (-14%)	1.0 (0%)	0.76-1.0
Resilience*	Dry	6	8 (-33%)	6 (0%)	6
	Average	2	2 (0%)	2 (0%)	2-5
	Wet	1	1 (0%)	1 (0%)	1
Vulnerability	Dry	0.49	0.68 (39%)	0.48 (-2%)	0.36 -.59
	Average	0.34	0.52 (53%)	0.35 (3%)	0.19-0.51
	Wet	0.04	0.14 (250%)	0.06 (50%)	0.01-0.17
Peak Severity	Dry	0.55	1.28 (133%)	0.66 (20%)	0.33-1.0
	Average	0.58	0.77 (33%)	0.62 (7%)	0.28-1.0
	Wet	0.0	0.01 (INF)	0.0 (0%)	0.0
Vulnerability Level	Dry	Very High	Extreme	Very High	High-Very High
	Average	High	Very High	High	Medium-Very High
	Wet	Low	Medium	Low	Low-Medium
Peak Severity Level	Dry	High	Extreme	High	Medium-Very High
	Average	High	Very High	High	Medium-Extreme
	Wet	Low	Low	Low	Low

*units in months



Figures/MonthRRV.png

Figure 2. Monthly RRV for observed (OBSD), stationary traditional (TD), and non-stationary dynamic (CSD-WDM) water demand simulations. The non-stationary CSD-WDM simulations mirror the observed results and communicate prediction uncertainty estimates to a 95% confidence interval, while the traditional methods indicate reduced reliability, increased vulnerability, and no communication of error.

456 The most significant differences in UWS performance appear in the dry hydro-
 457 climate scenario where an approximate 50% decrease in surface water supply occurs
 458 in the 200 year drought event. The results of this scenario are also the most critical
 459 to decision-making. When using stationary traditional demands, there is a 15% re-
 460 duction in daily reliability and a 42% increase in resilience compared to the observed.
 461 The differences are more severe for vulnerability and peak severity, 39% and 129%,
 462 respectfully. The peak severity value of 1.19 is significant as it exceeds the bounds of
 463 stationarity, indicating the UWS is entering a state exceeding all of those in the his-
 464 torical record. The vulnerability and peak severity categories also capture this with
 465 the extreme rating, two levels greater than the observed. At a monthly resolution, these
 466 demands result in the vulnerability and peak severity being 39% and 133% greater
 467 than the observed, and again the classification of Extreme. By using the non-stationary
 468 CSD-WDM forecasted demands, the UWS RRV resembles the observed except for daily
 469 resilience (+50%), daily peak severity (+21%), and monthly peak severity (+20%).
 470 Even with the mean prediction value exhibiting little error, the model's 95% predic-
 471 tion confidence interval completely encompasses the observed. Overall, the reduced
 472 forecasting error correctly classifies the system's vulnerability and peak severity at
 473 daily and monthly resolutions.

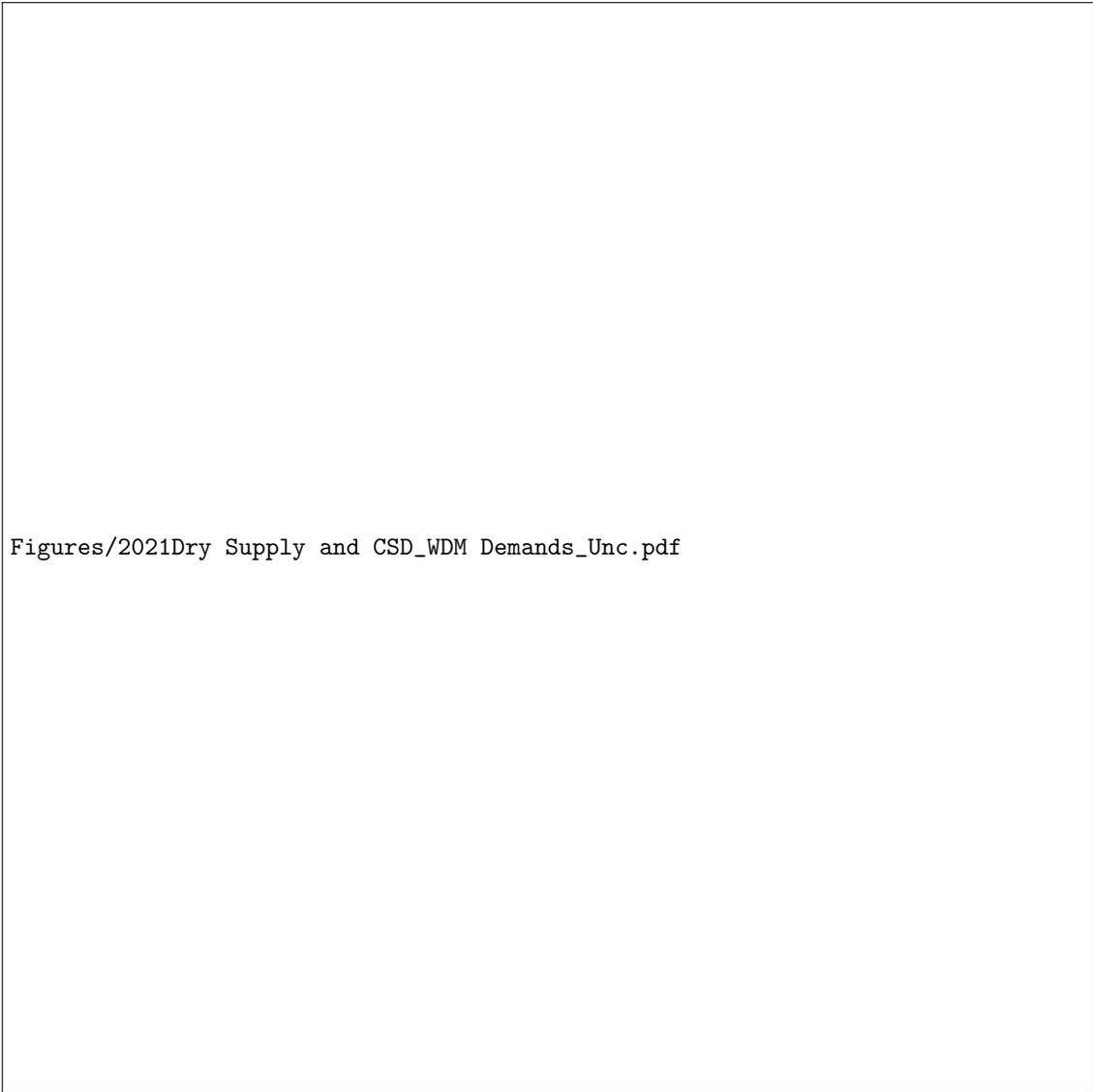


Figure 4. The forecasted SLCDPU performance during dry supply conditions for observed and non-stationary CSD-WDM demands. The figure illustrates the similarities between the two with respect to the magnitude and timing of demands and Deer Creek water request and the respective seasonal hydrographs. The CSD-WDM-generated prediction confidence intervals provide a sense for the range of potential prediction uncertainty.

474 In all climate scenarios, the results indicate demand forecasting error decreases
 475 directly translate into more representative daily and monthly system RRV estimates.
 476 Comparing the demand forecasting methods, these error decreases are significant with
 477 the mean percent reduction in error for the non-stationary demand forecasts being
 478 31% and 59% for average and dry climate conditions, respectively.

479 **3.2 Water System Supply and Demand Sensitivity**

480 Comparing the three hydroclimate and demand simulations, and using the his-
 481 torical mean as a baseline, surface water supply exhibits a greater percentage vari-
 482 ability than demand. For example, the dry climate scenario yields 53% of normal sea-

483 sonal streamflow yield while the wet conditions delivered 211%, producing a 158% range
 484 in seasonal supply yield, see Supplementary materials Table ???. The greatest range
 485 in seasonal demands varies by 28%, observed in the dry climate scenario where de-
 486 mands were 131% (Traditional) and 103% (Observed) of the seasonal historical mean.

487 Applying Equation 12 to the values in Tables 3 provides a measure to gauge sys-
 488 tem sensitivity to supply and demand variability. Table 4 displays the supply and de-
 489 mand system sensitivity values for each RRV metric at daily and monthly temporal
 490 resolutions. In both temporal resolutions, the SLCDPU's RRV demonstrates two to
 491 three times greater sensitivity to demand than supply. Although demand demonstrates
 492 a greater percentage wise influence on water system performance, the greater range
 493 in supply influences system performance to a greater extent with these ranges.

494 While the wet and dry hydroclimate scenarios capture the variability in supply
 495 availability, the municipality's historically observed demand variability differs to a much
 496 greater percent than observed in these simulations. Over the past 40 years, the mu-
 497 nicipality's per-capita water use exhibits a monthly range of demand by +/- 45% from
 498 the historical mean.

Table 4. The observed range in daily and monthly SLCDPU water system metrics as a func-
 tion of supply and demand variability. The larger demand values indicate the water system is
 more sensitive to percent changes in water demand than supply.

	Demand*	Supply*	Demand**	Supply**
Reliability	0.77	0.37	1.0	0.54
Resilience	98	35	7	4
Vulnerability	0.63	0.36	0.70	0.34
Peak Severity	2.32	0.75	2.55	0.80

* Daily.

**Monthly.

499 To characterize the system performance influences attributed to these ranges,
 500 we perform a sensitivity assessment varying supply and demands in 10% intervals from
 501 the mean to the historically observed variability (+/-40% for demand, +/-50% for sup-
 502 ply). Figure 5 illustrates the water system performance (as a function of the total sea-
 503 sonal volume of Deer Creek reservoir requests) sensitivity difference between supply
 504 and demand. For example, considering the influence of demand variability on water
 505 system performance, with the streamflow scenario (50% seasonal reduction) constant
 506 and evaluating the full +/-40% range in demands, we observe greater than an 80.0×10^6
 507 m^3 range in the volume of out-of-district water use. Considering the influence of sup-
 508 ply variability on water system performance (+/-50%) and holding demands constant
 509 (+40%), the results demonstrate a range of under $40.0 \times 10^6 m^3$ of out-of-district wa-
 510 ter requests. Similar to the analysis of hydroclimate influenced water system sensi-
 511 tivity, even with the lesser percentage range in variability, municipal demand demon-
 512 strated a two- to three-fold greater influence on water system performance than sup-
 513 ply. These results illustrate the need to complement supply-focused water system as-
 514 sessments with representative demand estimates.



Figure 5. Using Deer Creek Reservoir water request as a system performance indicator, the SLCDPU water system demonstrates greater sensitivity to percent changes in demand than streamflow. This system response suggests that advances in demand forecasting error reduction will greatly reduce errors in seasonal UWS performance assessments.

515 4 Discussion

516 In this section we discuss the management and operational impacts that assump-
 517 tions of stationarity in water demand impose on a seasonal water systems assessment.
 518 First, we expand on demand forecasting errors and the compounding impacts they
 519 have on water system performance. This sections connects operational decision mak-
 520 ing with model simulation results, discussing how the financial and source acquisition
 521 actions needed to mitigate supply limitations differ between simulations of demands
 522 modeled with and without assumptions of stationarity. The second section discusses
 523 the water system performance sensitivity to supply and demand, describing how both
 524 components substantially influence water system performance and highlights future
 525 research needs to respond to these findings. The final section discusses the impacts
 526 of variability and non-stationarity in the water system, providing a high-level overview
 527 of how future water resources research (likely involving climate change) can benefit
 528 from the realization and modeling of non-stationary processes in these systems to im-
 529 prove future prediction and increase overall resilience.

4.1 Demand Forecasting Error and Water Resource Management

Urban water system simulations need to provide management with criteria for evaluating system performance that can inform operational decisions. An evaluation of the simulation results (see Table 5) and RRV assessment with the observed demands indicates that assumptions of demand stationarity profoundly impact system performance forecasting efficacy. For example, the vulnerability and peak severity levels match each supply scenario when using the lower error CSD-WDM demand forecast, capable of capturing demand variabilities and non-stationarities. In contrast, assumptions of demand stationarity suggest increasing differences from the observed in vulnerability and peak severity levels, especially in the dry climate scenario with the Extreme system state. From the observed system performance, relying on stationary traditional demand forecasting methods suggests a daily average 20% reduction in daily reliability, a 37% increase in resilience, a 33% increase in vulnerability, and a 72% increase in peak severity during average and dry climate conditions.

From a management perspective, the actions needed to mitigate supply limitations are different among demand forecasts with and without assumptions of embedded stationarities. During average snowpack conditions, the stationary traditional demands simulation suggests a 72% increase in seasonal out-of-district water requests and Very High vulnerability classifications. To management, this would trigger alarm and likely initiate a supply limited contingency plan such as water rationing and money spent on conservation awareness (Inman & Jeffrey, 2006; Liu et al., 2015). While the non-stationary CSD-WDM simulation indicates high levels of system vulnerability, it suggests an average seasonal volume of out-of-district requests within the bounds of the 95% confidence interval capturing the observed. This would lead management to closely monitor physical system performance but not require critical operational decisions prior to increased levels of municipal indoor-outdoor use beginning in April or May.

As surface water supply becomes limited, management actions are likely necessary regardless of demand forecasting error. The difference in action requirements (e.g. requested vs. mandatory water use reductions) is driven by the severity of forecasted system performance. In a region dominated by prior appropriations, reductions in total water use are challenging. As an example, the stationary traditional demand simulation suggests the SLCDPU water system entering a non-stationary vulnerability state during dry conditions. This results in a suggested 200% increase in out-of-district water requests, which could prompt aggressive and mandatory Stage II management actions for water rationing (Salt Lake City Department of Public Utilities, 2021). Management solutions require an aggressive conservation plan approaching a 35% reduction in combined indoor/outdoor water use to achieve average historical system performance. Aggressive demand-sided management activities supporting water conservation awareness and mandatory irrigation schedules may achieve this significant reduction (Inman & Jeffrey, 2006; Liu et al., 2015). However, a significant short-term reduction of this magnitude may lead to severe economic consequences for end-users (DeOreo, 2006).

Table 5. With assumptions of demand stationarity, the SLC-WSM overestimates the volume of out-of-district water requests and does not accurately capture the timing of these requests during dry climate conditions. These results further demonstrate the advantages of modeling for demand variabilities and non-stationarities and the need to characterize internal model error and resulting prediction uncertainties. The non-stationary CSD-WDM forecasts indicate a range of metrics values (95% confidence interval values in parenthesis) to communicate uncertainty surrounding the prediction.

Metric	Observed Demands	Stationary (Traditional) Demand	Non-Stationary (CSD-WDM) Demand
Peak Daily System Demand*	57	73	56 (51-63)
Peak Deer Creek Request*	27	40	27 (19-36)
Peak Demand Date	Aug-26	Aug-03	Sep 11 (Sep 6-12)
Deer Creek Request Duration**	111	127	111 (51-123)
Peak Monthly System Demand*	1,750	2,250	1,690 (430-1,930)
Peak Monthly Deer Creek Request*	750	1,130	720 (510-972)
Peak Deer Creek Request Month	Sep	Jul	Sep (Aug-Sep)
Deer Creek Request Duration***	3	4	3 (1-4)
Seasonal Demand*	8,300	10,600	8,300 (7,200-9,400)
Seasonal Deer Creek Request*	2,080	3,040	2,030 (1,200-2,900)
Seasonal Streamflow Supply*		5,000	
Percent of Average Seasonal Streamflow Supply		-47%	

* in $\times 10^4$ m³/d

** units in days

*** units in months

573 Still examining the dry hydroclimate scenario, the non-stationary CSD-WDM
574 simulations capture the observed voluntary actions to ‘survive the drought’ and nat-
575 urally reduce the magnitude of peak system demands by nearly 25%. However, the
576 simulation suggests a 75% increase in out-of-district requests, which would require a
577 13% mean reduction in outdoor water use to maintain historical system performance.
578 While this number is nearly three times less than the stationary traditional demand
579 simulation (35%), it likely accounts for modified irrigation schedules and the imple-
580 mentation of conservation strategies, making achieving further reductions difficult due
581 to demand hardening (Howe & Goemans, 2007). A key metric to guide management
582 is the seasonal timing and volume of peak out-of-district requests. As a result of an
583 extended period of indoor-outdoor water use, the model suggests high irrigation rates
584 through September, which leads to above average out-of-district requests. While the
585 observed and non-stationary CSD-WDM climate-demand scenarios present significant

operational challenges, an approach recognizing demand responses to external factors provides a more comprehensive RRV assessment to guide operational decisions.

For the SLCDPU and other utilities in the western US, a utility is one of many supply requests in large reservoir systems. This emphasizes the seasonal forecasting error of the timing and volume of these requests where reservoir storage-release operations, storage agreements with other utilities, and minimum release requirements for aquatic ecosystems challenge reservoir operations in supply limiting conditions. Again using the dry climate conditions as an example, the stationary traditional per-capita demand forecasting scenario suggests 127 days of unsatisfactory conditions compared to the observed and non-stationary CSD-WDM demand forecasts of 111 days. A similar trend extends to the daily, monthly, and seasonal peak volumes where the stationary traditional demand modeling methods overestimate out-of-district requests by $\sim 50\%$. Table 5 further illustrates the differences in the physical timing, duration, and magnitude of out-of-district water requests.

The inferior system performance and high error resulting from the stationary demand forecasts does not capture the demand response to climate dynamics that influence the magnitude and intensity of April to October indoor-outdoor water use, especially during supply limiting conditions. Thus, responding to the first research question, integrating non-stationarity driven demand estimates has significant impacts on total water system performance, where we demonstrate a 31% and 59% reduction in system forecasting error for average and dry climate conditions, respectively. Responding to the third research question, integrating demand uncertainty measures provide system operations with increased confidence in seasonal system operations, up to a 95% confidence level in these cases.

4.2 Water System Performance Sensitivity to Supply and Demand

The results indicate that this snowpack driven UWS's RRV and peak severity are more sensitive to changes in demand than supply. However, the hydroclimate driven simulations present much greater variability in supply (158%) than demand (28%). While the system may be more sensitive to changes in demands, for these scenarios the greater range in supply availability has a stronger influence on overall system performance. This aligns with the long-term reservoir operations analysis performed by Zhao et al. (2018), demonstrating that while water demand has a substantial influence on reliability, there is greater uncertainty in reliability attributed to supply availability than demand variability. While our analysis did not focus on streamflow forecasting uncertainty, the results do indicate that reductions in demand forecasting error and corresponding prediction uncertainty will enhance confidence in water system performance forecasts.

Recognizing the three hydroclimate scenario's demand variability did not represent the full range historical demands, this study evaluates system performance in response the historical range of supply and demand variability to serve as a preliminary system sensitivity analysis. The municipality's historical demand indicated $\pm 40\%$ deviations from the mean, yielding an approximate 80% range that is much greater than that observed in response to hydroclimate variability. Running the systems analysis on the greater range in demand produced similar system response to the smaller hydroclimate driven demands, a two- to three-fold greater influence on water system performance compared to supply availability. The difference is that the water system analysis suggested an overall greater influence on system performance from demands compared to supply. Thus, responding to the second research question, these simulation suggest water system performance exhibits greater sensitivity to demand compared to supply. While these results indicate a significant water system performance response to possible errors and uncertainty in demand prediction, there is a need for

637 further research characterizing system response to both supply and demand forecast-
638 ing accuracy and error influences on system performance. For example, this can in-
639 clude a more comprehensive sensitivity analysis varying supply and demands by smaller
640 percentages and evaluating over additional hydroclimate conditions. Characterizing
641 these water system performance responses would identify supply and demand fore-
642 casting error and uncertainty goals to enhance water resources management and op-
643 erations.

644 **4.3 Non-stationarity in the Water System**

645 This analysis indicates the assumption of stationarity introduces error when eval-
646 uating UWS performance. This is apparent in supply, where average hydroclimate
647 conditions (2017) produced a seasonal surface water yield of 62% of the historical av-
648 erage. While this scenario is exemplary of an average snowfall year, the average snow-
649 pack does not correlate to an average April to October surface water yield. This is
650 the result of complex hydrological processes governing Wasatch streamflow yields (Brooks
651 et al., 2021). However, this change in snowpack-water yield aligns with Muir et al.
652 (2018) anticipating a reduction in summer flows for the same winter precipitation amounts
653 as climate change progresses. To assume an average surface water yield from April
654 to October, an above average snowpack will likely be necessary.

655 With respect to demand non-stationarity, the results indicate that even with re-
656 ductions in per-capita demands, total system demands will continue to increase due
657 to population growth. For example, even with significant reductions in per-capita wa-
658 ter use ($\sim 25\%$) from the dry climate scenario, the results indicate an increase in to-
659 tal water demand (+3%, observed). The total observed system demands are 6% greater
660 than the historical average during an average snowpack and average per-capita de-
661 mands. As populations continue to increase, total demands will exceed the bounds
662 of the stationarity regardless of hydroclimate conditions (Milly et al., 2008; Zhao et
663 al., 2018).

664 In this analysis, the observed and non-stationary CSD-WDM demand simula-
665 tions never exceed the bounds of historical RRV with the mean prediction. However,
666 internal model errors communicating prediction uncertainty connect water system per-
667 formance during supply limiting conditions to an Extreme vulnerability and peak sever-
668 ity state. This characterization of demand prediction uncertainties (to a 95% confi-
669 dence interval) is important and novel to water system operations, communicating
670 critical information to water system managers relevant to maintaining water system
671 performance as surface supplies become limiting. While no immediate action is nec-
672 essary, managers are explicitly informed of possible system compromising conditions.

673 By integrating exogenous drivers into demand models to reduce prediction er-
674 ror the resulting forecast reduces water system RRV errors and characterizes the as-
675 sociated uncertainties. This will improve water resource management, especially as
676 climate change progresses and supply availability continues to depart from the range
677 of historical observations.

678 **5 Conclusion**

679 This research is part of an ongoing and comprehensive research program to ad-
680 dress existing knowledge gaps in municipal water demand forecasting and systems mod-
681 eling literature. Research activities described here included a seamless coupling be-
682 tween predictions from a non-stationary demand forecasting model (CSD-WDM) and
683 a dynamic systems models (SLC-WSM). We have prepared a comprehensive RRV as-
684 sessment utilizing Jenk's classification to segregate dry, average, and wet climate sce-

685 narios to allow comparison of water system performance among simulations of hydro-
 686 climate phenomena.

687 Using Salt Lake City, Utah as a case study, this research uses recent dry, aver-
 688 age, and wet hydroclimate regimes and their respective observed demands to deter-
 689 mine the implications of considering (or not considering) demand variability and non-
 690 stationarity when predicting UWS performance. This research takes advantage of novel
 691 non-stationary demand forecasting methods (e.g., CSD-WDM) to demonstrate sig-
 692 nificant error reduction and uncertainty characterization of RRV for a snowpack driven
 693 UWS, as compared to the same analysis under traditional demand forecast assump-
 694 tions of stationarity. The results indicate that these demand forecasting methods in-
 695 troduce high errors in UWS performance estimates for all supply scenarios, with max-
 696 imum errors of -15%, 42% 39%, and 129% for out-of-district (Deer Creek Reservoir)
 697 water request RRV and peak severity, respectively. These system differences extend
 698 to the timing and magnitude of peak severity and the duration of unsatisfactory con-
 699 ditions.

700 By integrating novel ML demand models, this research demonstrates that ap-
 701 plying advanced demand forecasting methods which capture hydroclimate-influenced
 702 service area demand can enhance UWS performance assessment through error reduc-
 703 tions in all climate scenarios. Building on the UWS performance improvements, a key
 704 contribution to water systems modeling is the realization that integrating demand pre-
 705 diction uncertainties supports the characterization of downstream water system per-
 706 formance. This research demonstrated that in many cases (e.g., supply limiting con-
 707 ditions) reductions in demand forecasting error and integrating uncertainty estimates
 708 profoundly impacts overall simulation confidence, supporting enhanced decision mak-
 709 ing. The need to advance demand forecasting performance and characterizing under-
 710 lying uncertainties were made more profound by this UWS exhibiting greater sensi-
 711 tivity to demand vs. surface water supply variability. Complementing this finding,
 712 the results indicate that this UWS is more sensitive to percent changes in per-capita
 713 demand relative to percent changes in supply, but because the supply variability is
 714 so much greater (158% vs. demand range of 28%), we suggest further work to exam-
 715 ine the combined (and coupled) influence of both factors in overall system performance
 716 to cope with hydrological droughts and variable climate conditions.

717 6 Open Research

718 This research uses open-source python v3.8.5 software for all ML applications
 719 and the GoldSim software environment for the SLCDPU systems model. We provide
 720 access to all python-base models at the following github link: [https://github.com/
 721 whitelightning450/Water-Demand-Forecasting](https://github.com/whitelightning450/Water-Demand-Forecasting). This repository contains all data
 722 to train and run the CSD-WDM. The SLC-WSM is not provided for review due to
 723 security reasons specified by SLCDPU. Permission for this model require direct con-
 724 sent from SLCDPU. We do provide access to simulation results and analysis tools in
 725 an open source data repository” [https://github.com/whitelightning450/SLC_Water
 726 _Systems_Analysis](https://github.com/whitelightning450/SLC_Water_Systems_Analysis)

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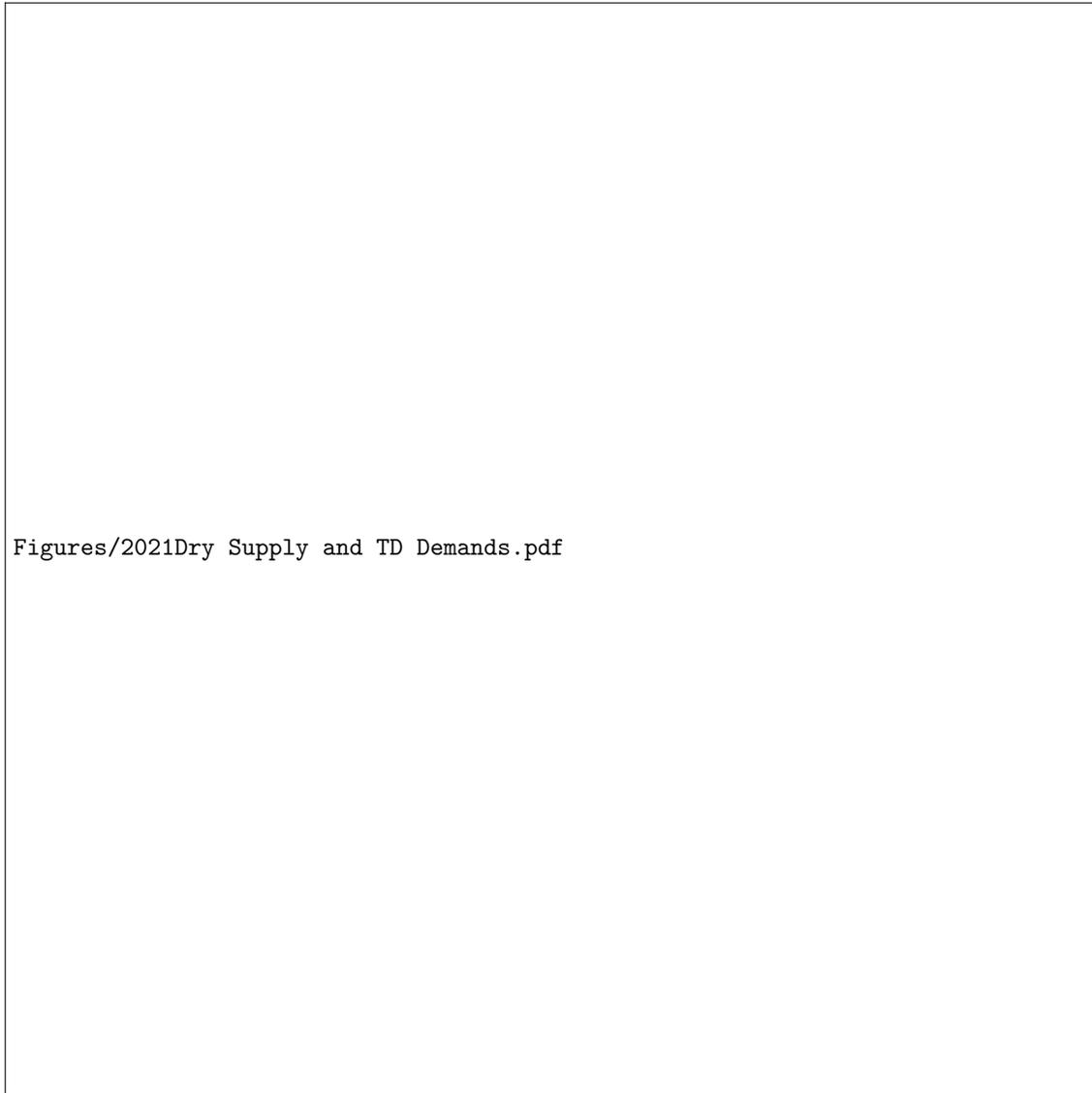


Figure 3. The forecasted SLCDPU performance during dry supply conditions for observed and stationary traditional demands. The traditional demand estimate is a poor forecast of true demand during the dry climate simulation and produces SLCDPU forecasted performance in terms of Deer Creek water request significantly different from observed. Also, traditional methods do not provide any estimate of the prediction confidence (e.g. range of prediction uncertainty)

Figure 3.

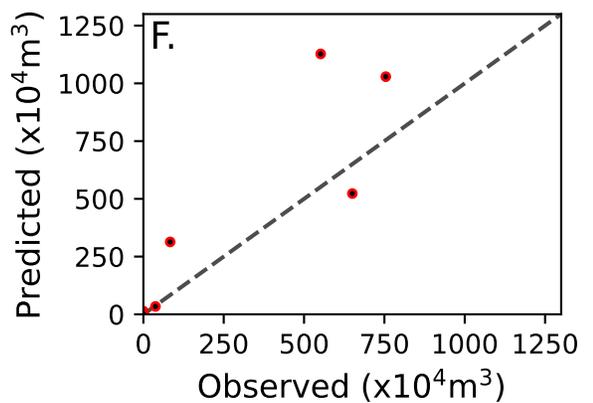
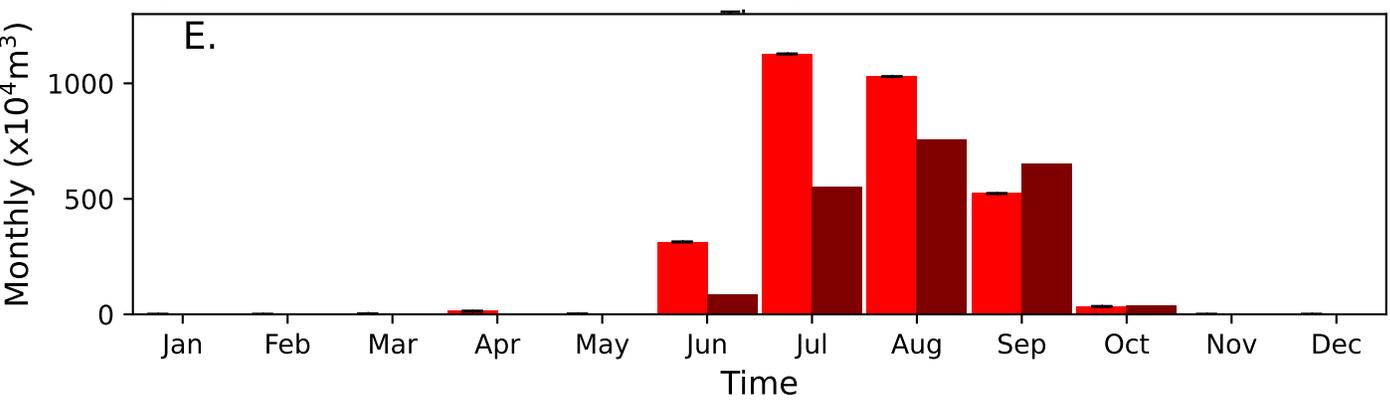
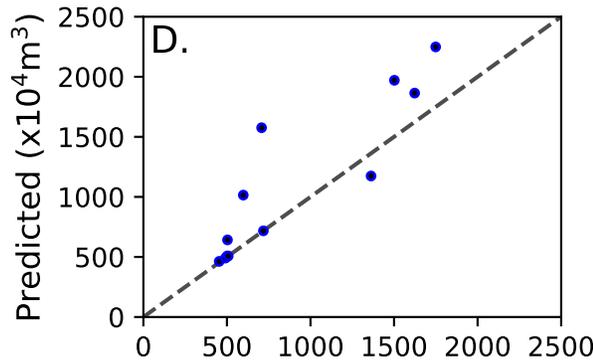
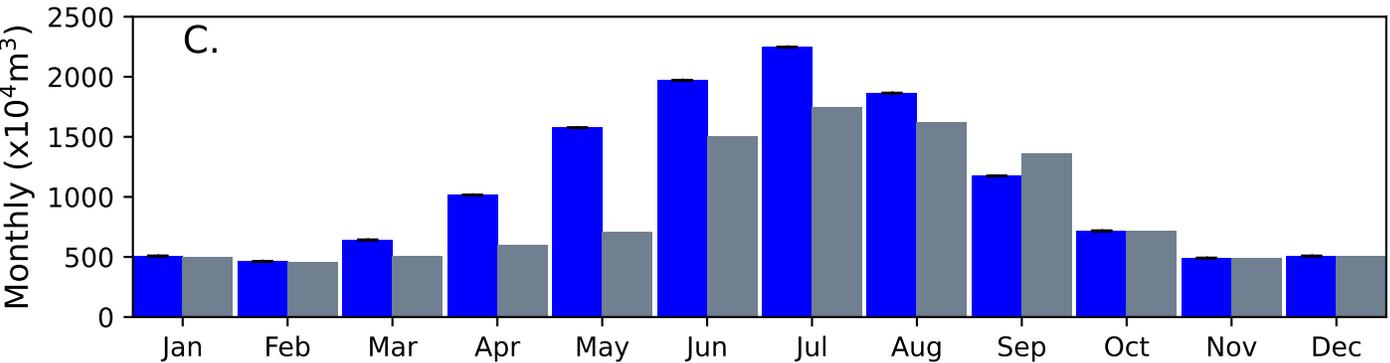
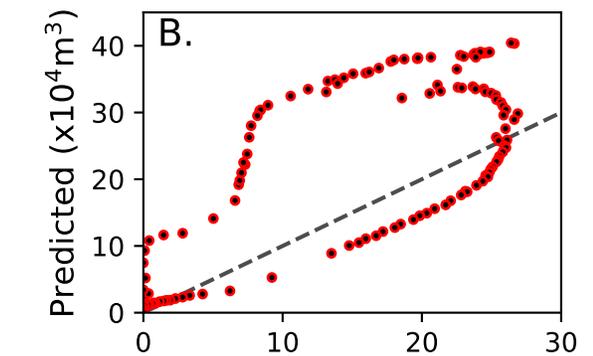
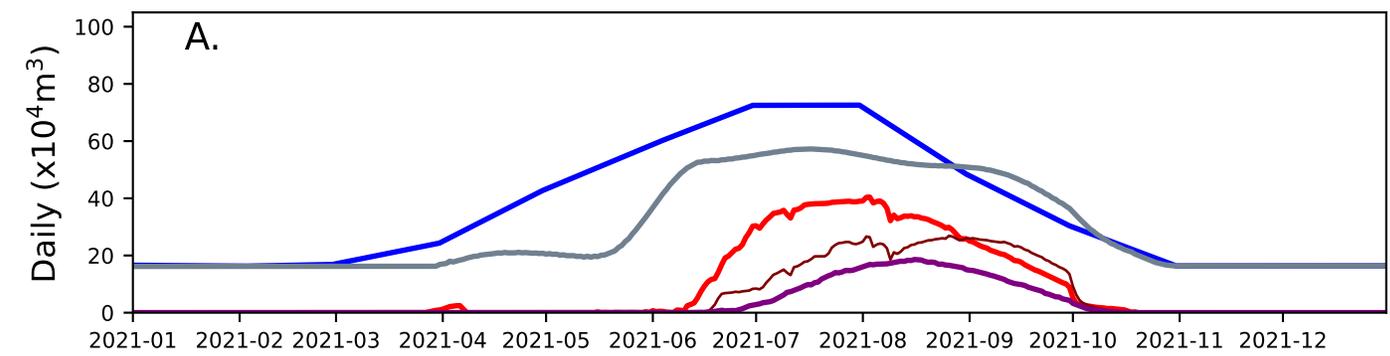


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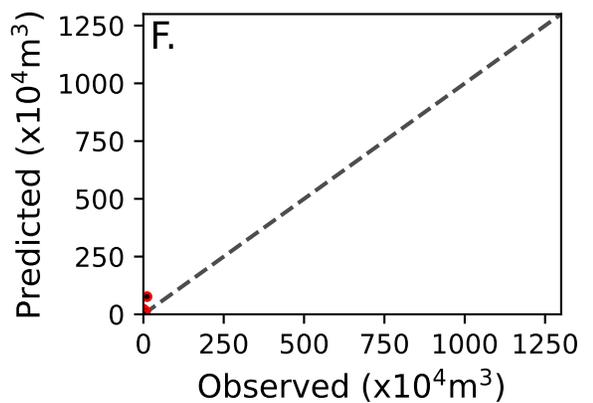
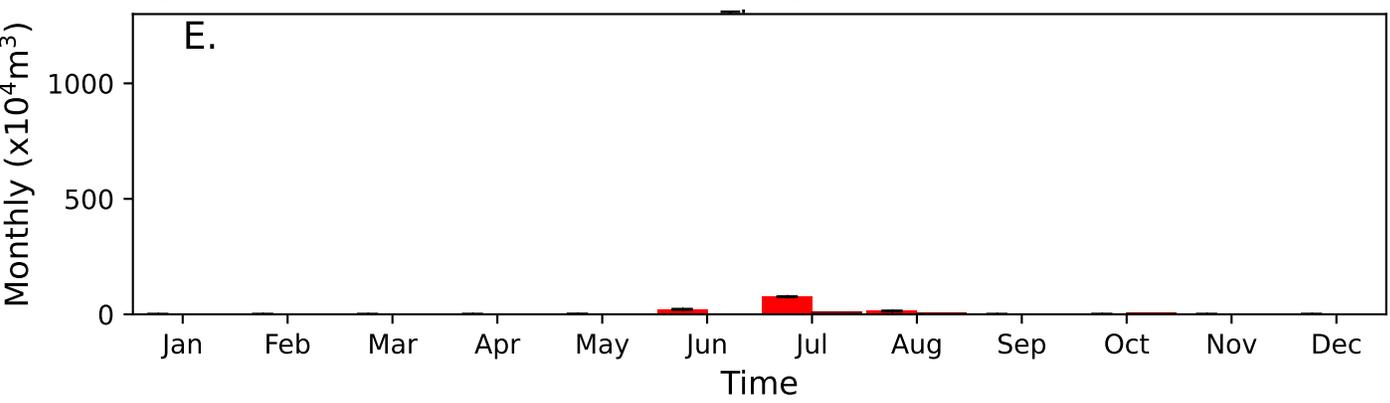
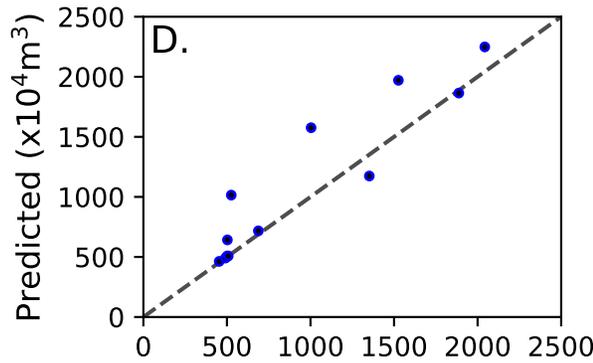
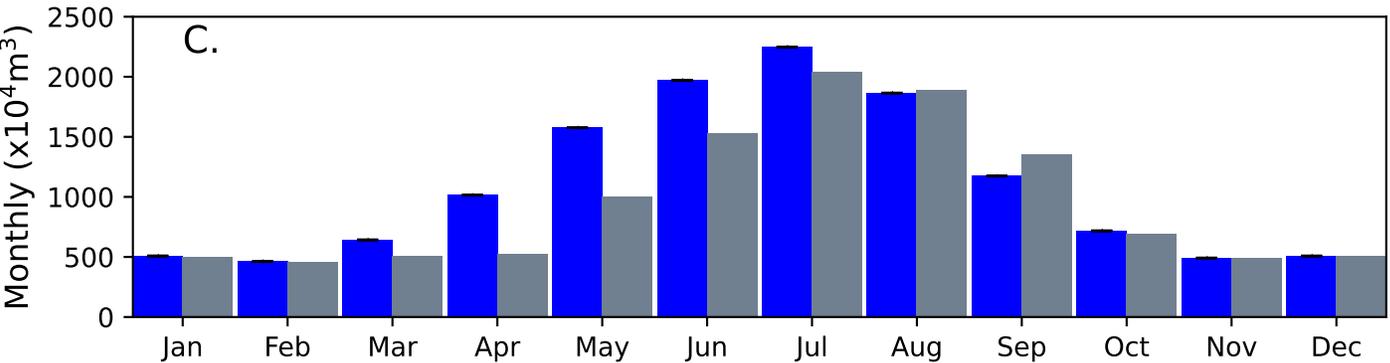
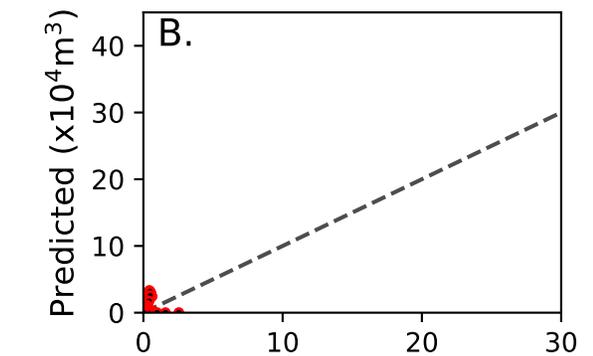
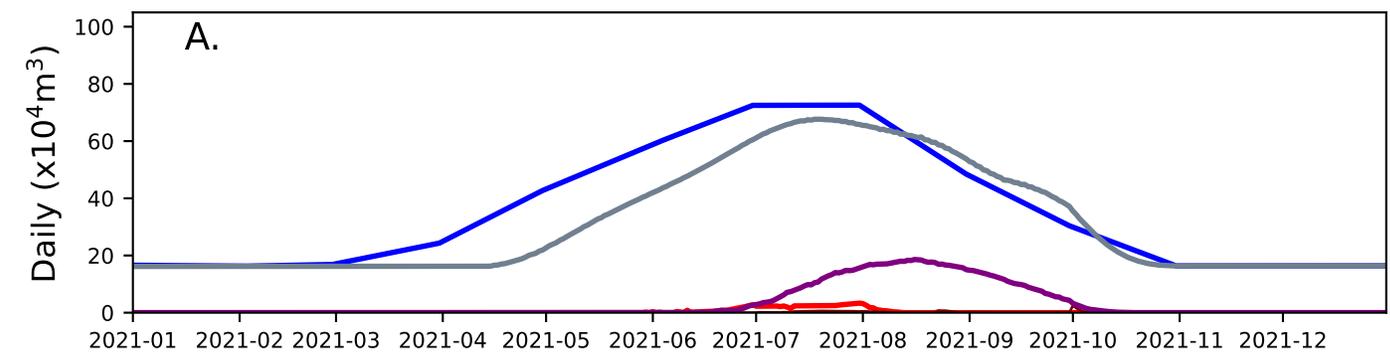


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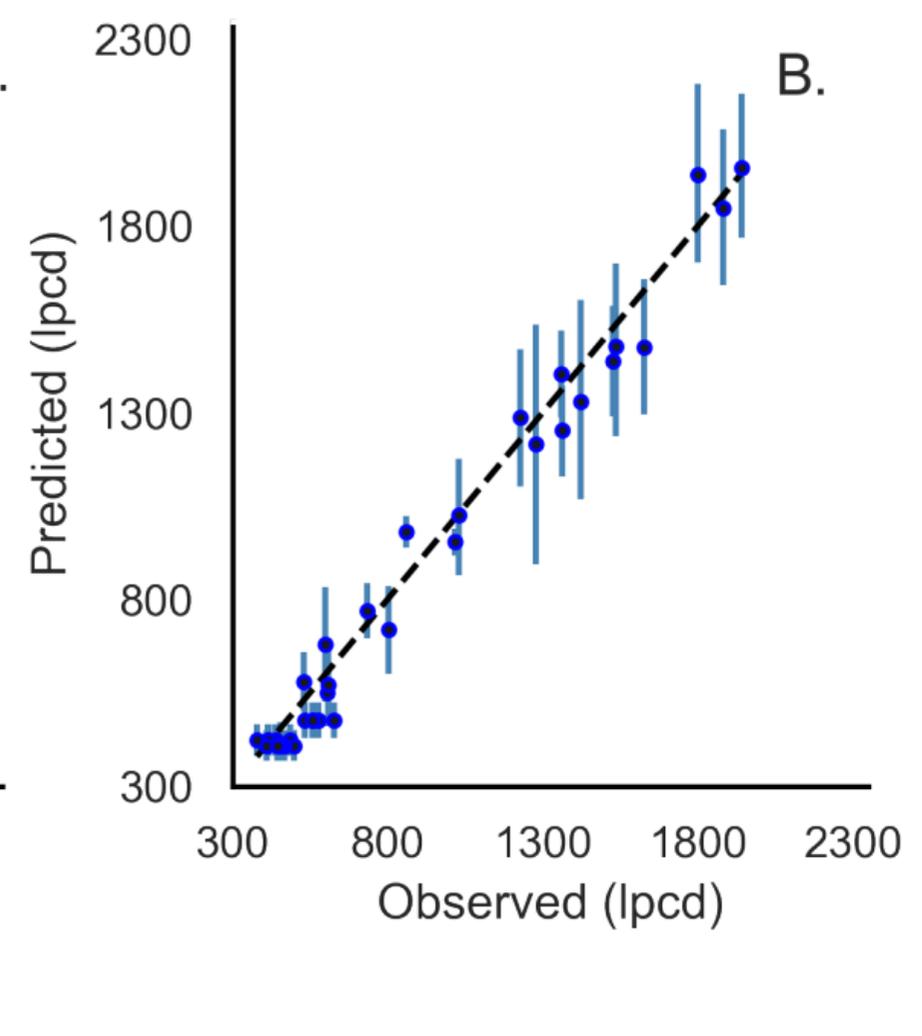
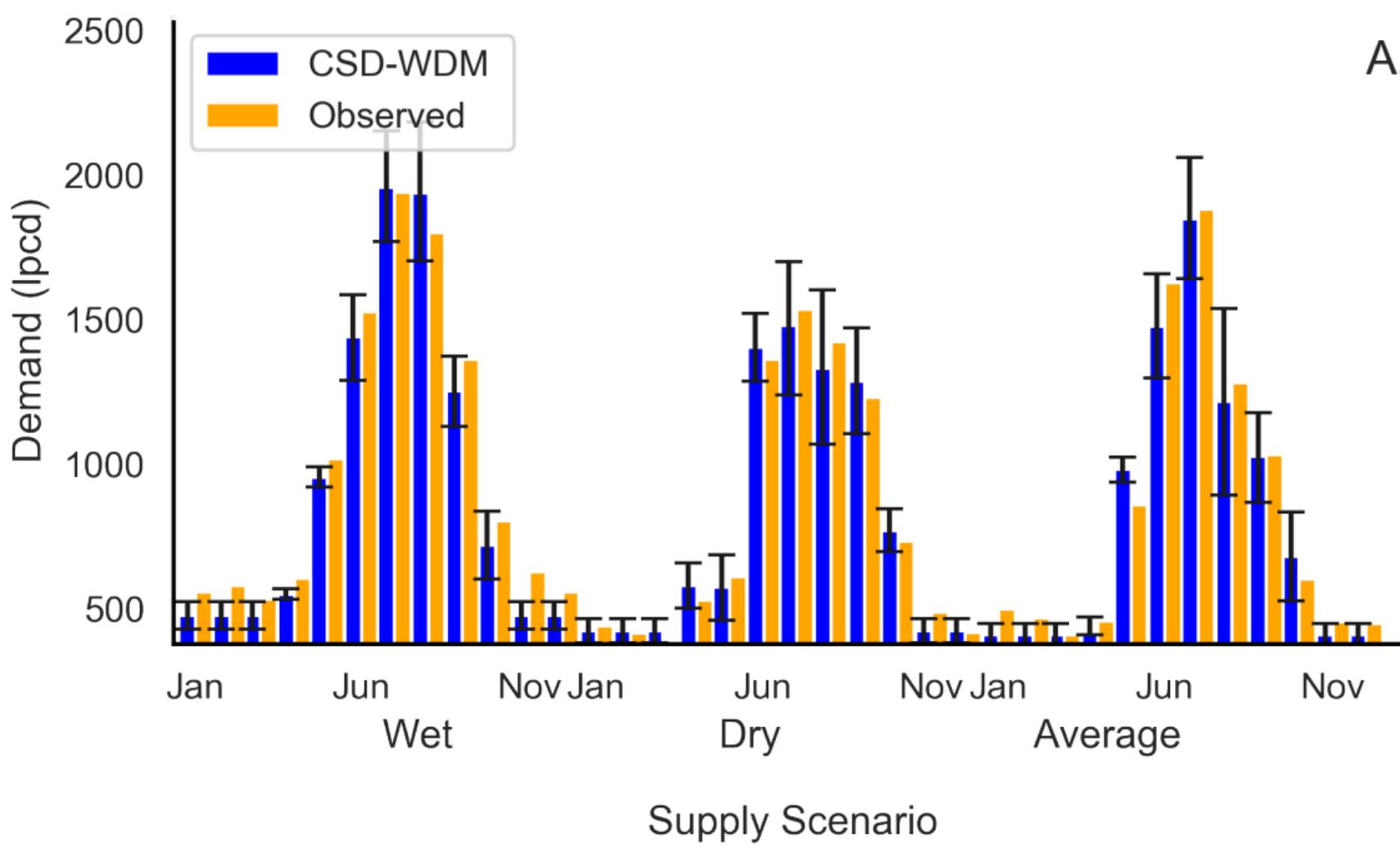


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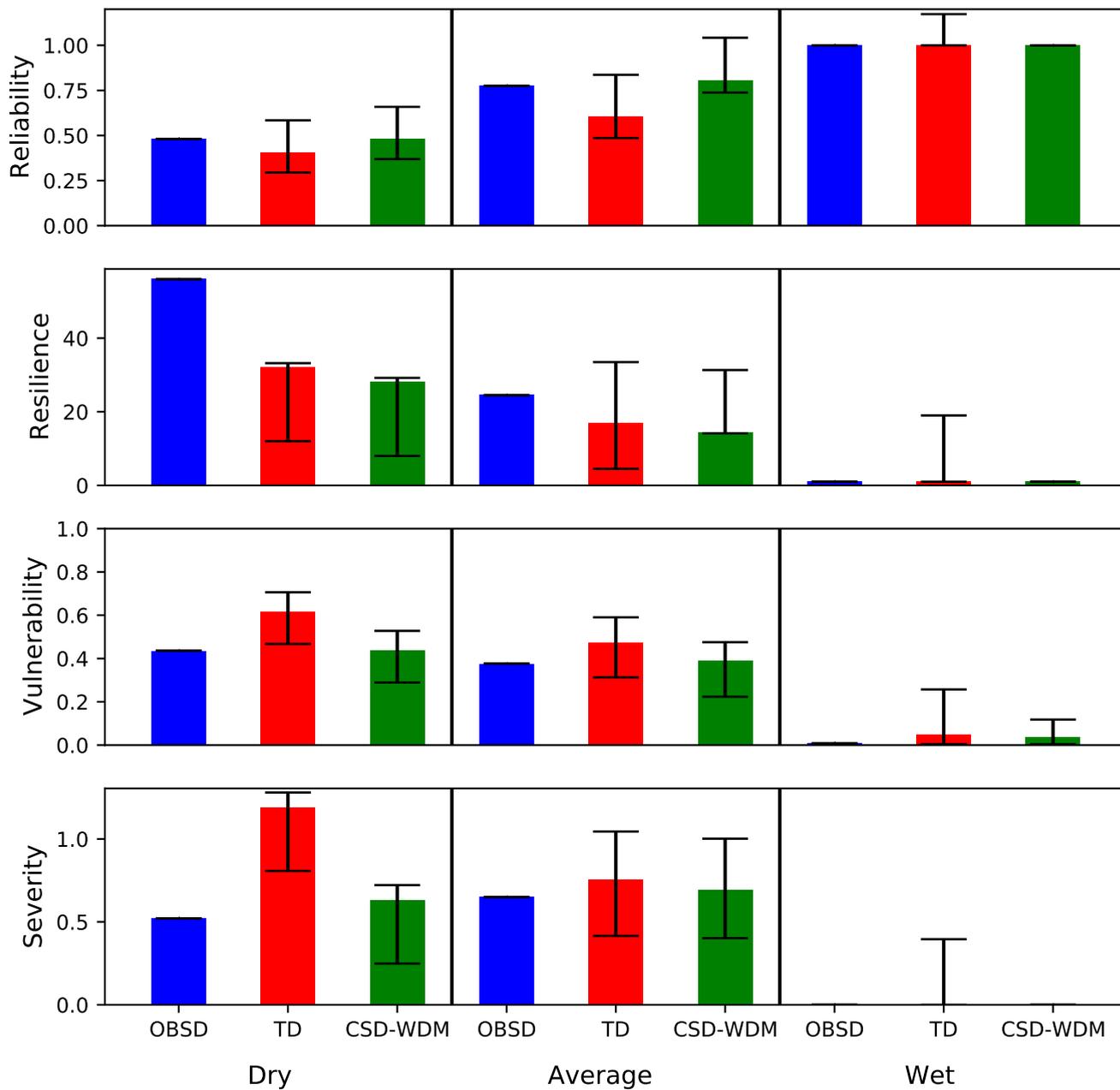


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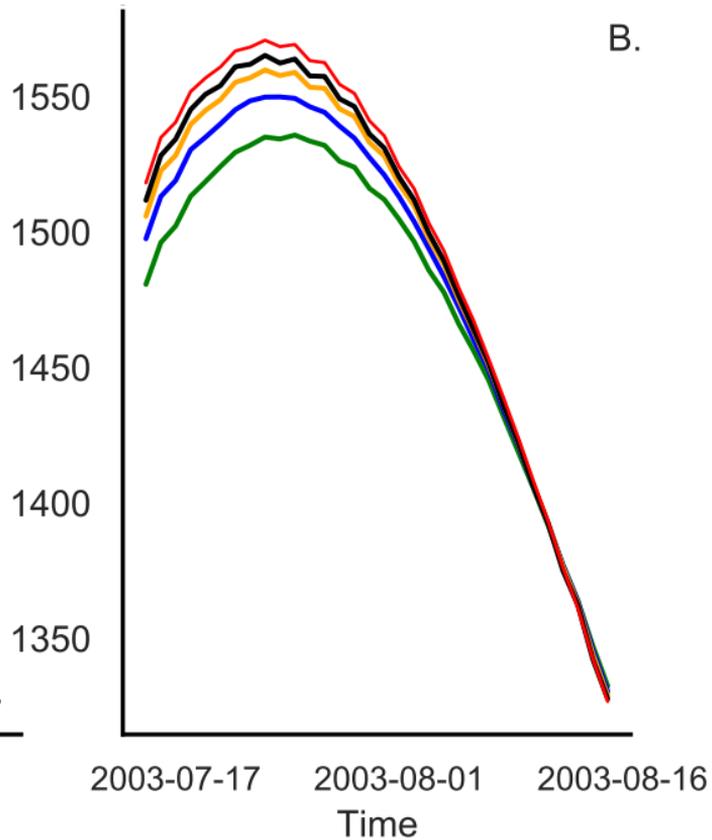
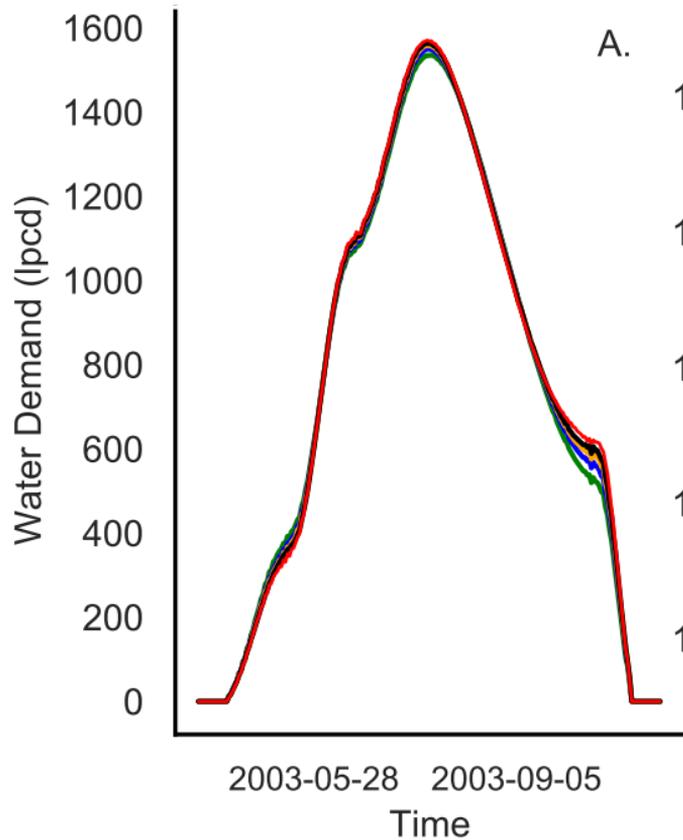


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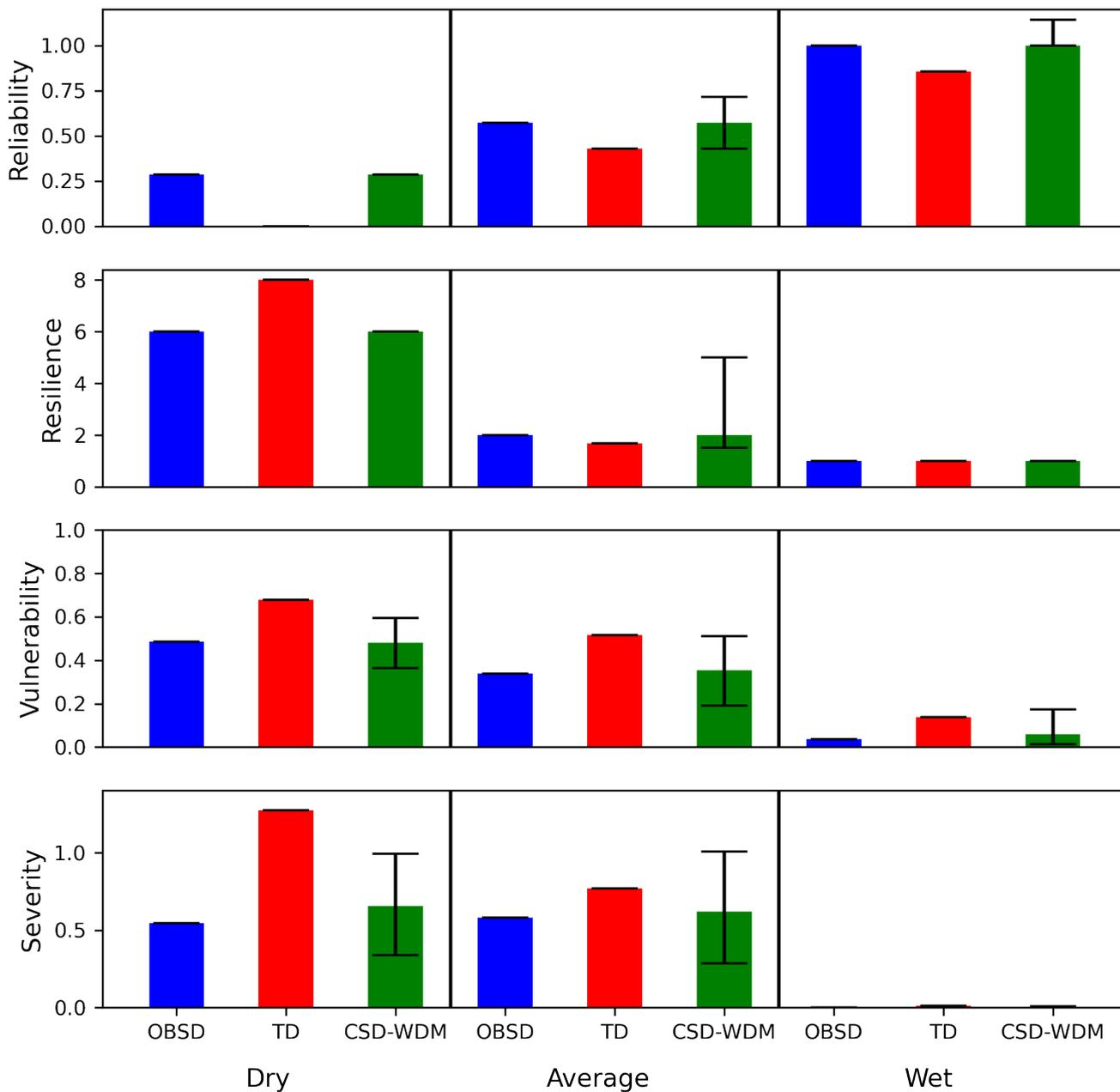
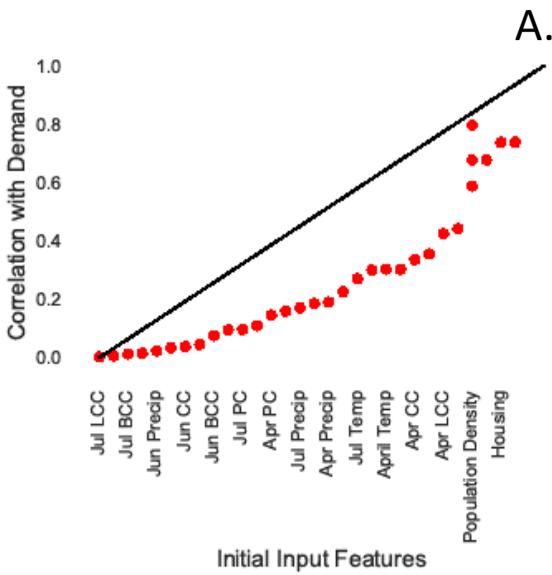
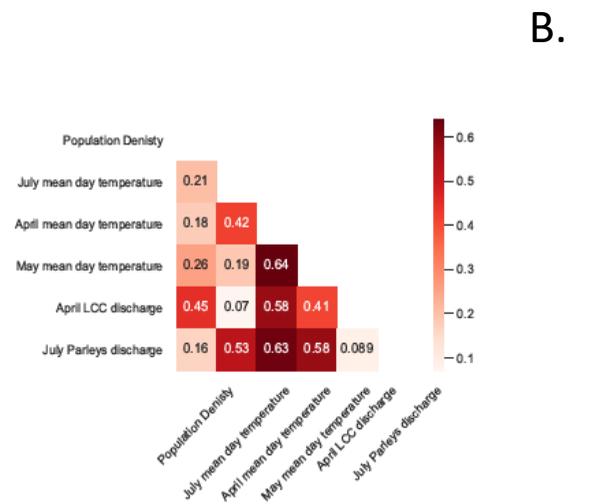


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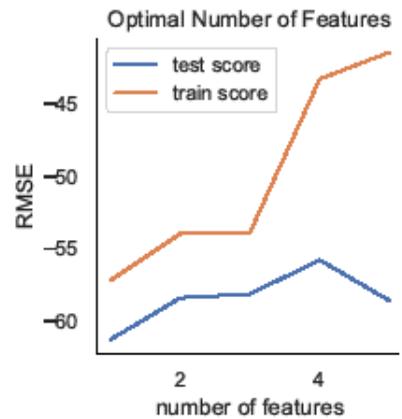
Phase 1: Correlation with Demand



Phase 2: Collinearity Reduction



C.



D.



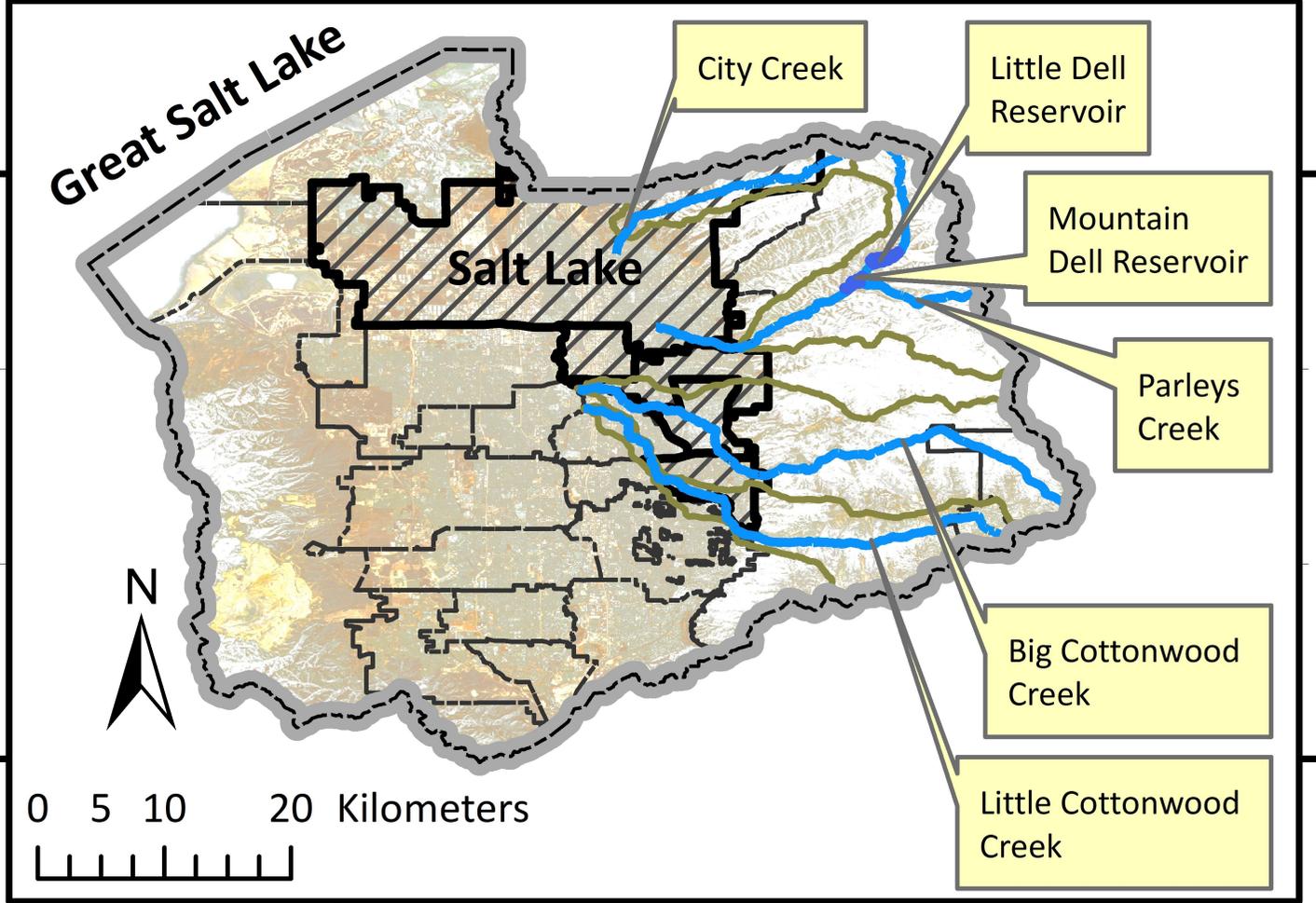
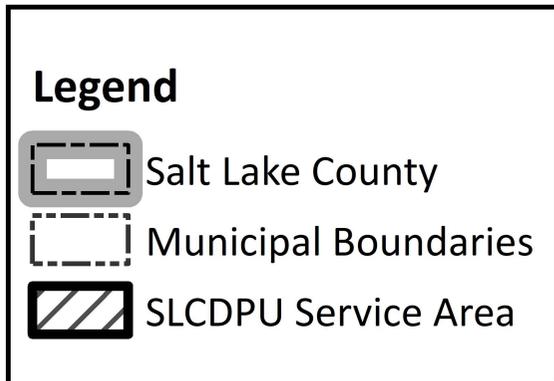
Model Calibration: 5-fold Cross Validation

Phase 3: Recursive Feature Elimination

Figure 1.

112°5'0"W

111°40'0"W



40°50'0"N

40°25'0"N

Figure S3.

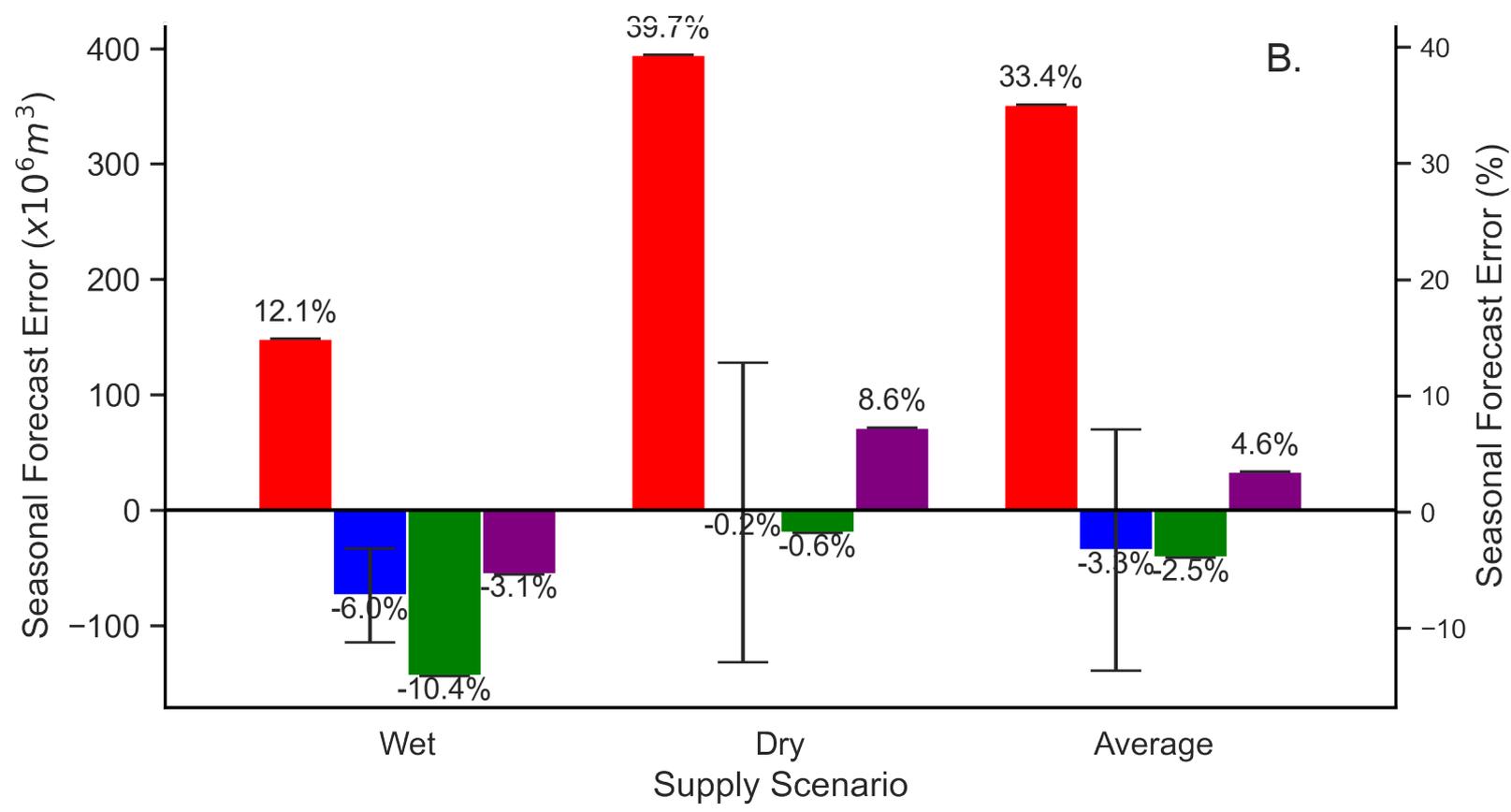
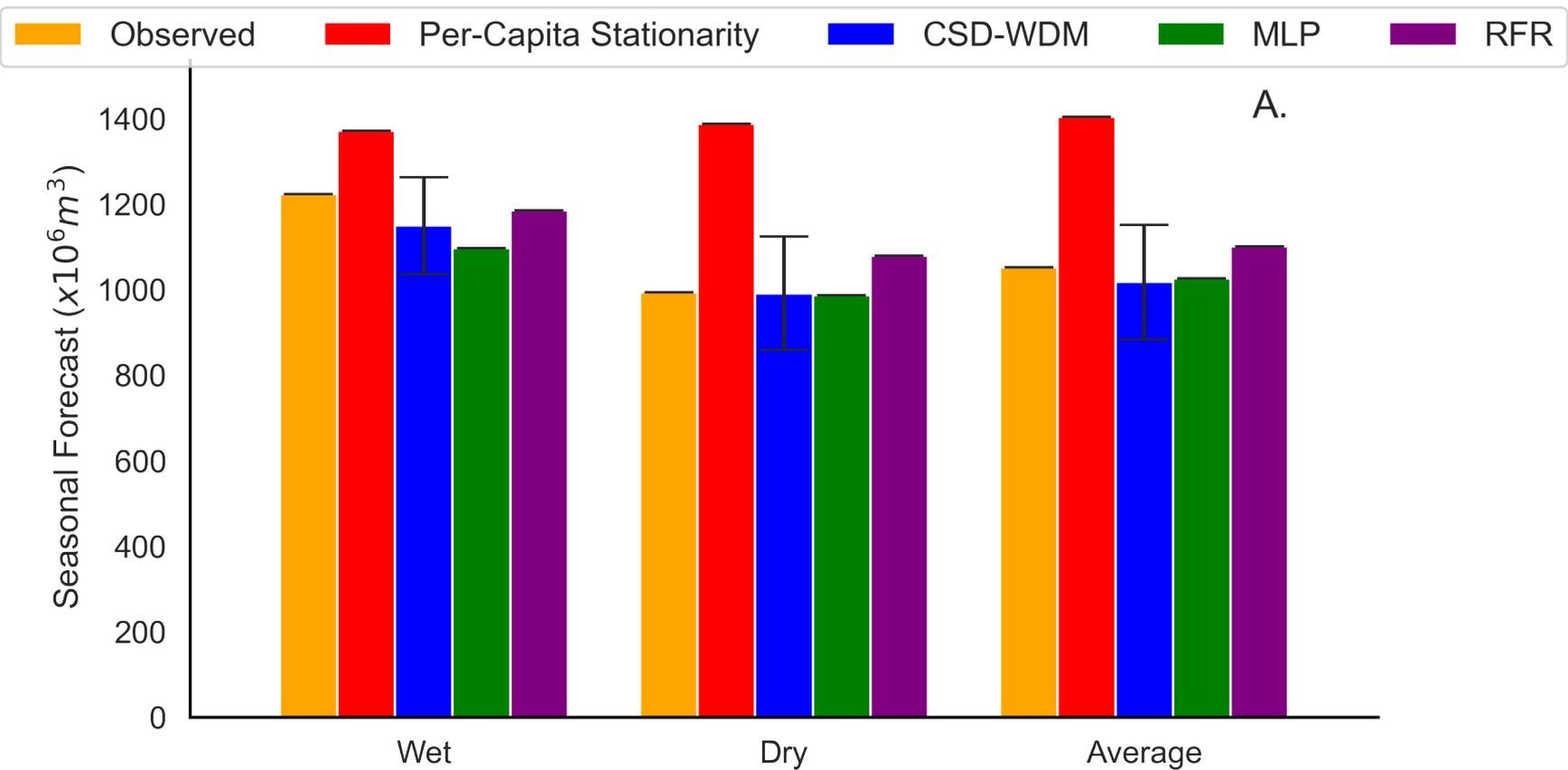


Figure S8.

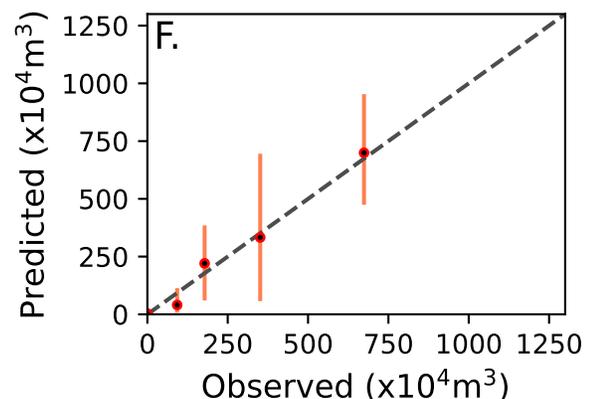
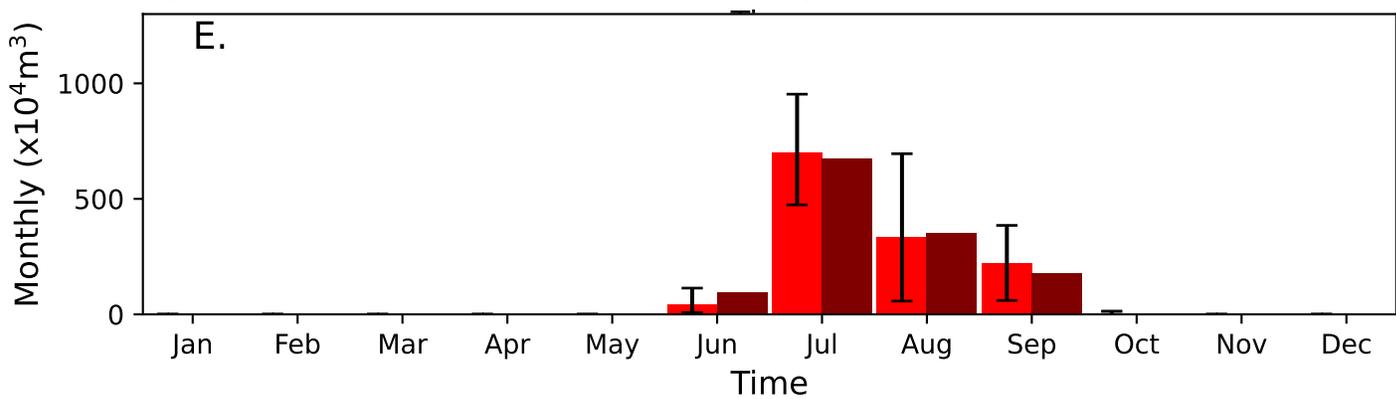
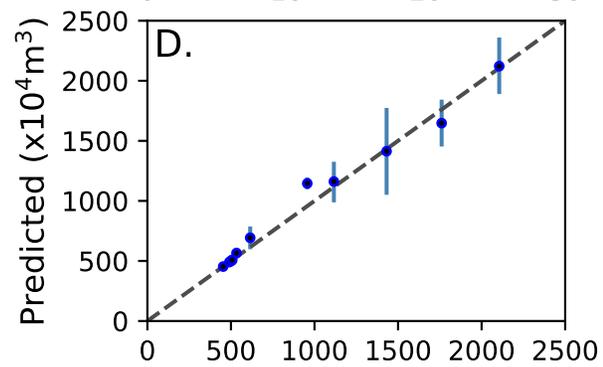
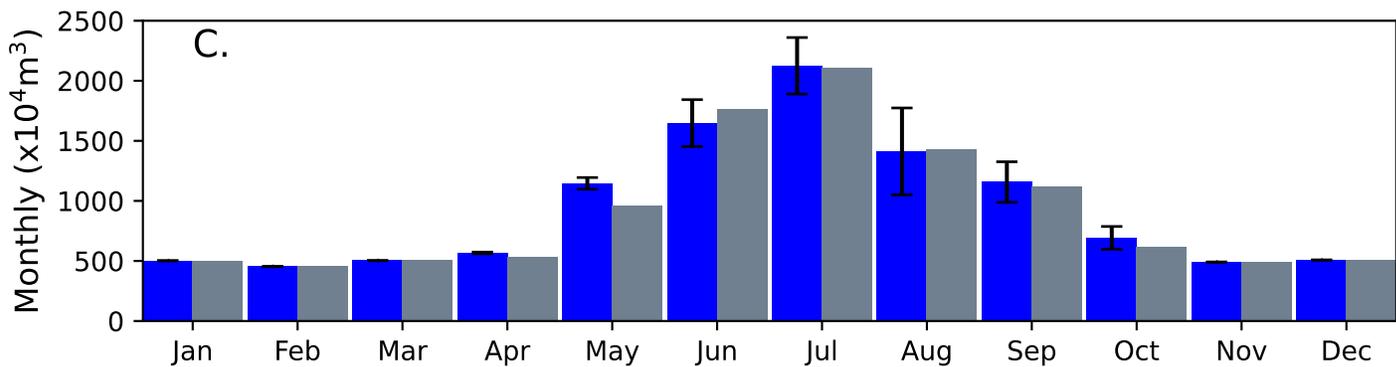
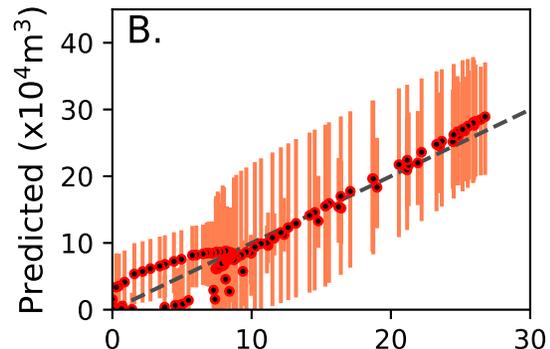
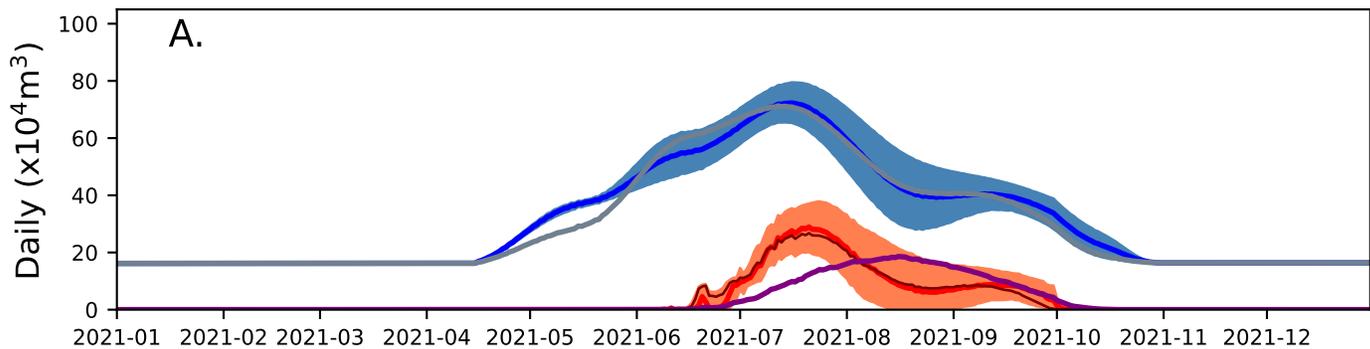


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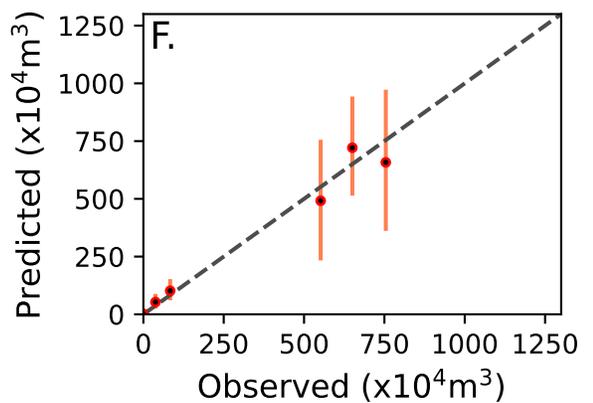
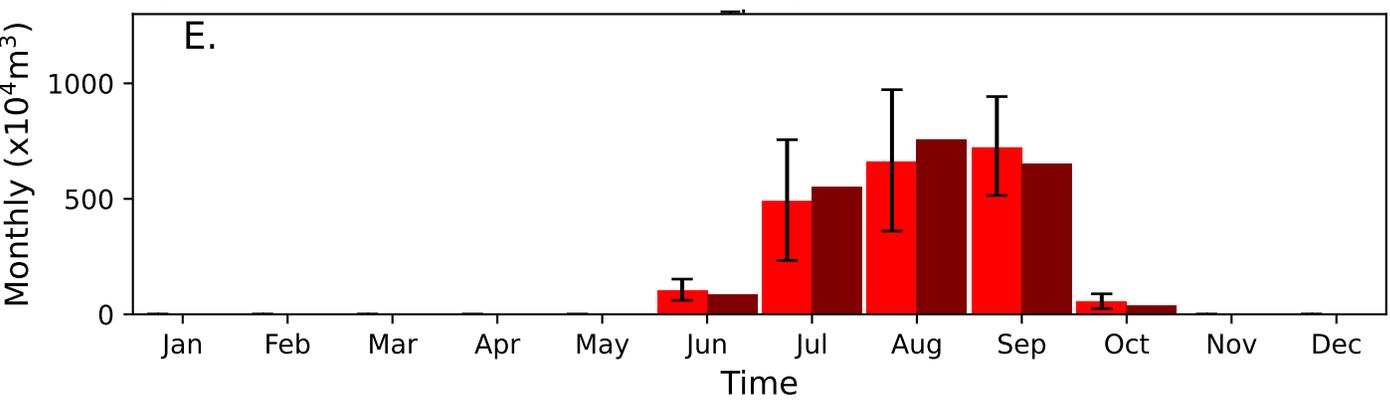
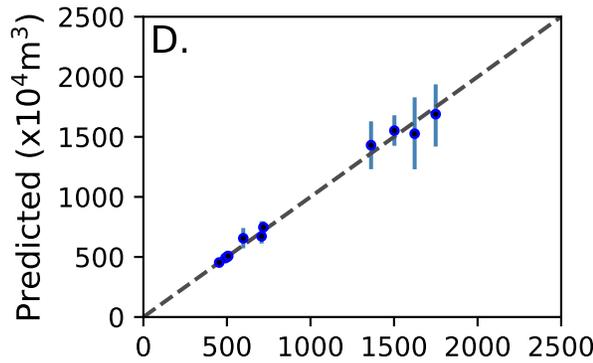
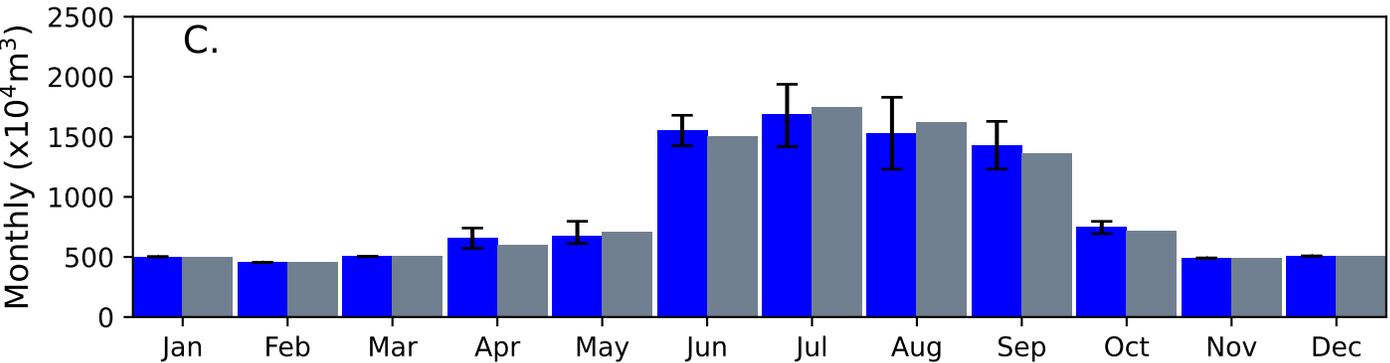
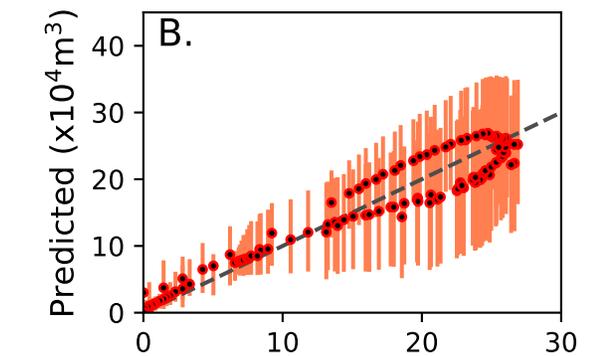
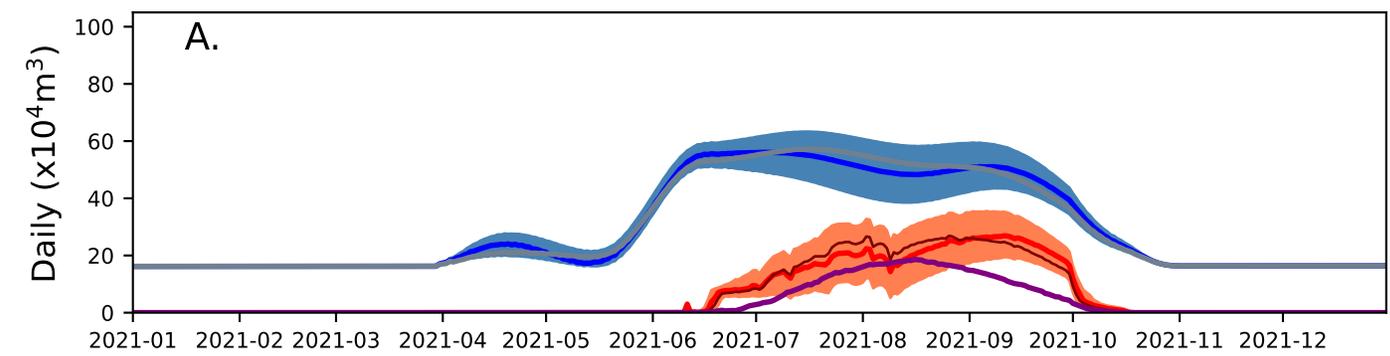


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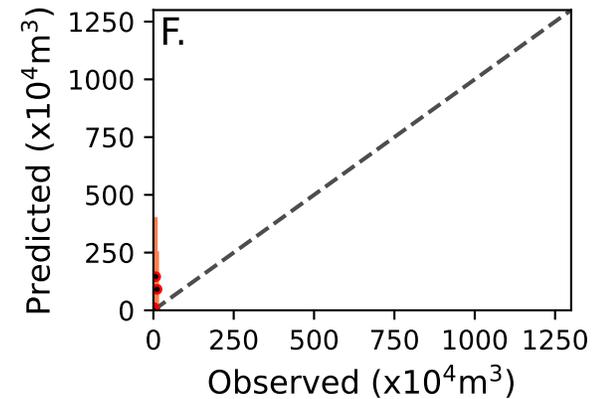
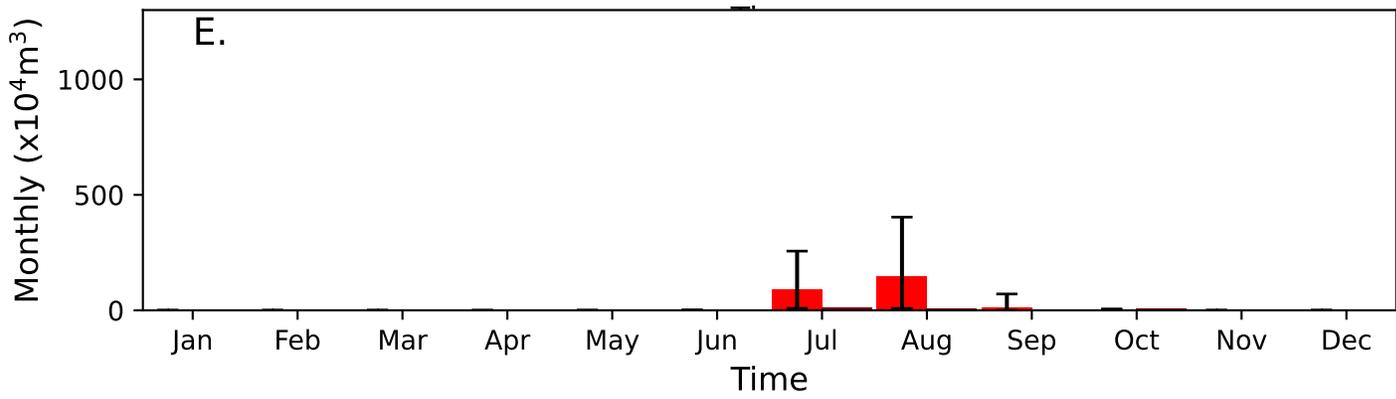
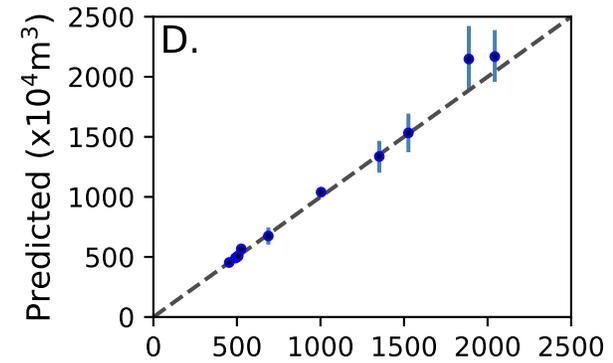
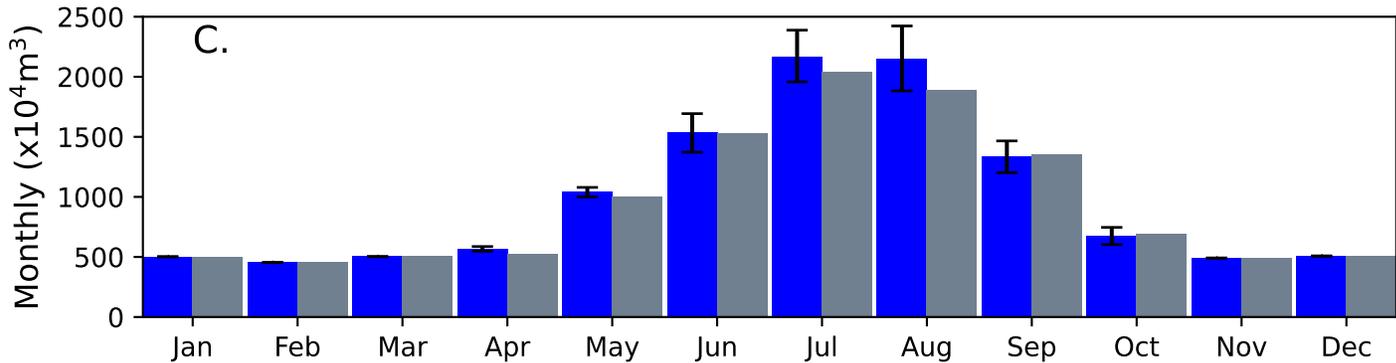
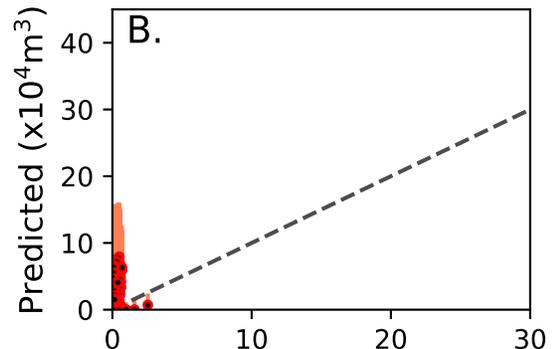
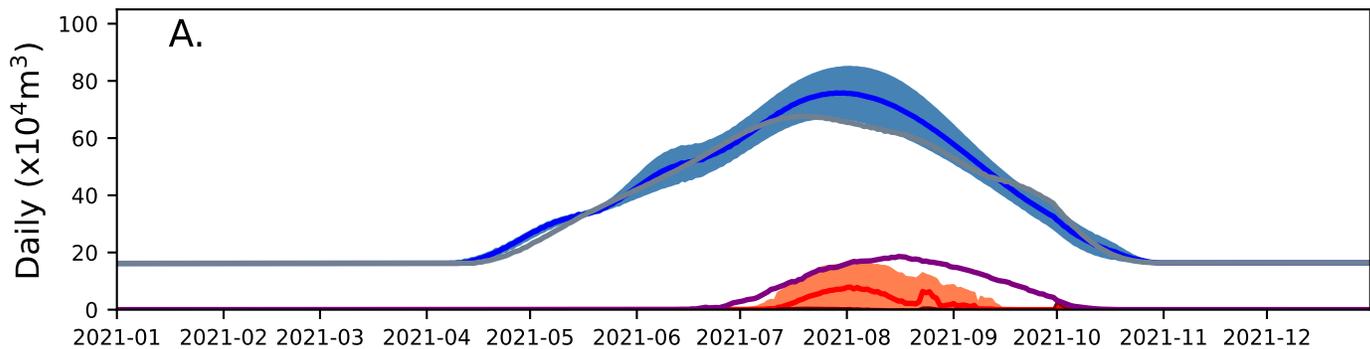


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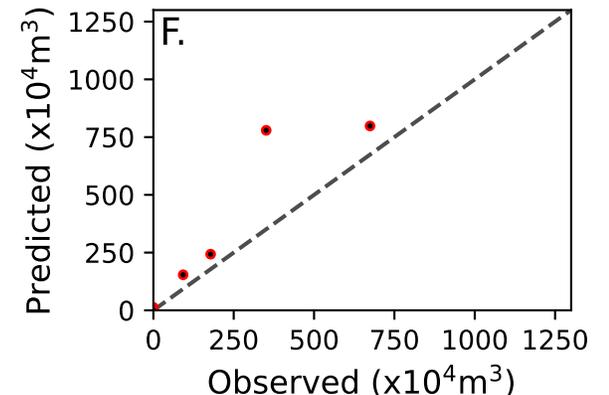
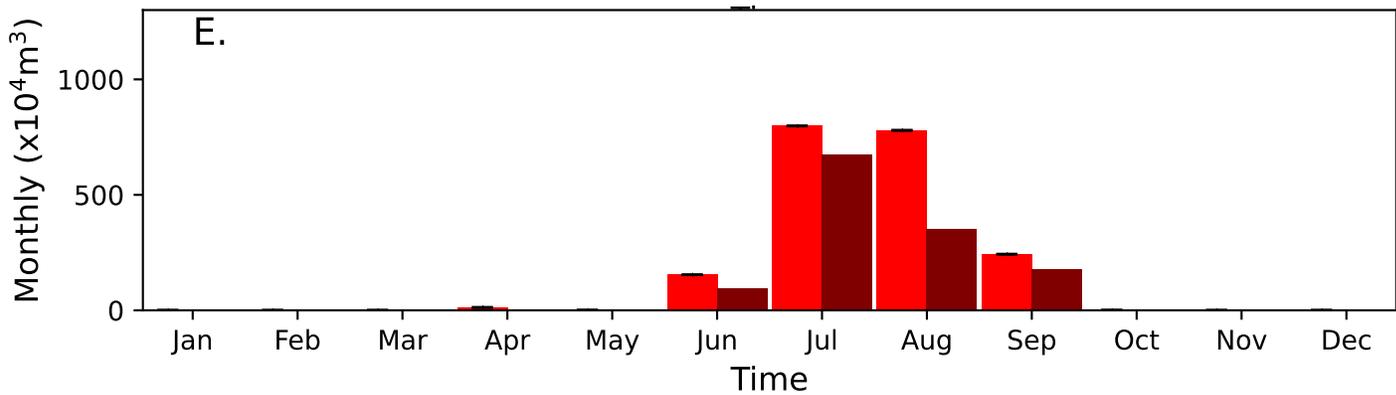
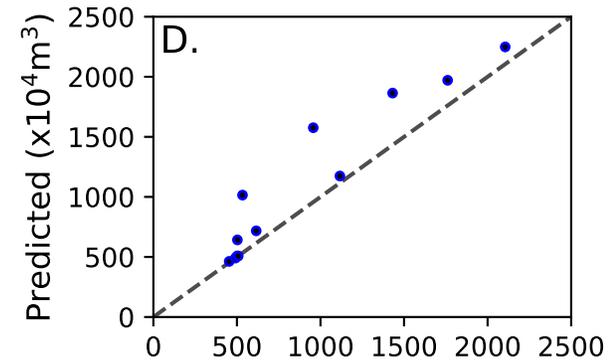
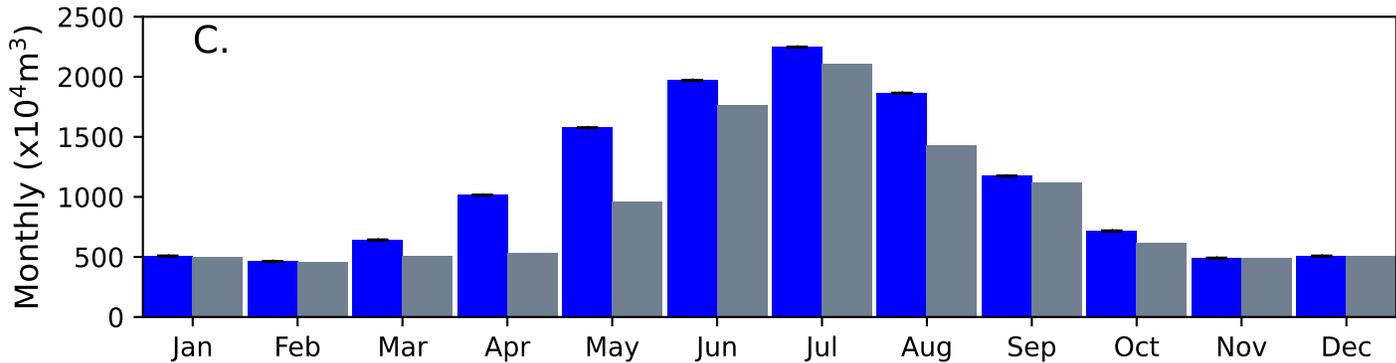
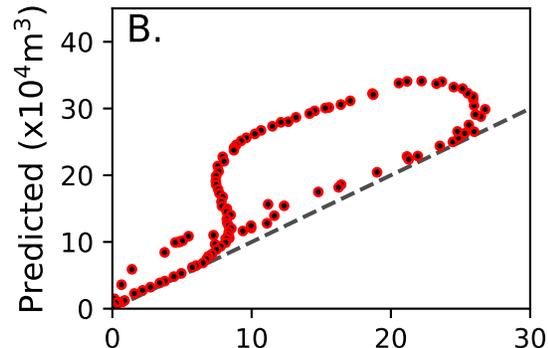
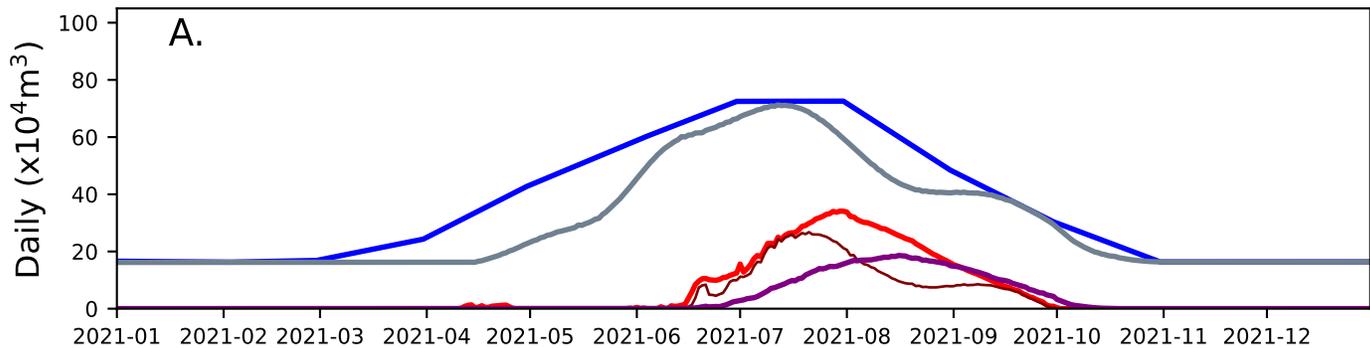


Figure 5.

Total SLCDPU Demands

Streamflow	-40%	-30%	-20%	-10%	0%	10%	20%	30%	40%
-50%	3.03	8.50	15.14	23.11	33.17	45.12	58.22	71.79	84.86
-40%	2.11	6.69	13.06	20.46	29.67	40.39	52.85	66.33	79.70
-30%	1.53	5.27	11.17	18.05	26.62	36.66	47.88	61.30	75.04
-20%	1.15	4.28	9.46	16.04	23.94	33.55	43.76	56.67	70.66
-10%	0.86	3.58	8.09	14.26	21.64	30.74	40.25	52.25	66.42
0%	0.66	2.95	7.01	12.70	19.89	28.50	37.29	48.32	62.17
10%	0.53	2.44	6.14	11.41	18.31	26.71	34.93	45.00	58.18
20%	0.41	1.95	5.40	10.32	16.87	25.29	33.21	42.42	54.60
30%	0.30	1.58	4.76	9.29	15.68	23.92	31.87	40.44	51.64
40%	0.22	1.34	4.15	8.40	14.51	22.74	30.75	38.82	49.25
50%	0.12	1.17	3.59	7.64	13.45	21.51	29.76	37.45	47.22

Deer Creek Reservoir Water Requests in $1 \times 10^6 \text{ m}^3$